BEFORE THE PUBLIC SERVICE COMMISSION OF UTAH

In the Matter of the Application)
of Rocky Mountain Power for) Doc
Authority to Increase Its Retail) 09Electric Utility Service Rates)
in Utah and for Approval of Its)
Proposed Electric Service)
Schedules and Electric Service)
Regulations.

Docket No. 09-035-23

TRANSCRIPT OF HEARING PROCEEDINGS

TAKEN AT: Public Service Commission

160 East 300 South, Room 403

Salt Lake City, Utah

DATE: 10 November 2009

TIME: 9:00 a.m.

REPORTED BY: Debra A. Dibble; CRS, RPR

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1
                              APPEARANCES
 2
      Commissioners:
 3
      Ted Boyer (Chairman)
      Ric Campbell
 4
      Ron Allen
 5
                                 -000-
 6
      For Rocky Mountain Power:
 7
      KATHERINE A. McDOWELL
      YVONNE RODRIQUEZ HOGLE
 8
      McDOWELL & RACKNER, PC
                  520 SW Sixth Avenue, Suite 830
 9
                  Portland, Oregon 97204
                  (503) 595-3922
1Ø
                  (503) 595-3928 (fax)
11
      For the Division of Public Utilities:
12
      PATRICIA E. SCHMID
13
      OFFICE OF THE ATTORNEY GENERAL
                  160 East 300 South, Fifth Floor
14
                  Post Office Box 140857
                  Salt Lake City, Utah 84114-0857
15
                  (801) 366-0353
                  (801) 366-0352 (fax)
16
17
      For the Utah Committee of Consumer Services:
18
      PAUL H. PROCTOR, ESQ.
      OFFICE OF THE ATTORNEY GENERAL
                  160 East 300 South, Fifth Floor
19
                  Post Office Box 140857
20
                  Salt Lake City, Utah 84114-0857
                  (801) 366-0353
21
                  (801) 366-0352 (fax)
22
                                 -000-
23
24
25
```

```
1
                        APPEARANCES, CONTINUED
2
      For the UIEC:
 3
      F. ROBERT REEDER, ESQ.
      PARSONS, BEHLE & LATIMER
 4
                  One Utah Center
                  201 South Main Street, Suite 1800
 5
                  Salt Lake City, Utah 84111
                  (801) 532-1234
 6
                  (801) 536-6111 (fax)
 7
      For the UAE Intervention Group:
8
      GARY A. DODGE, ESQ.
      HATCH, JAMES & DODGE, PC
9
                  10 West Broadway, Suite 400
                  Salt Lake City, Utah 84101
1Ø
                  (801) 363-6363
                  (801) 363-6666 (fax)
11
12
                                  -000-
13
14
15
16
17
18
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23
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PROCEEDINGS

CHAIRMAN BOYER: Well, good morning. apologize for the technological difficulties.

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And we're going to do the best we can by recording, and we have one interested party, Betsy Wolf, will be joining us by telephone momentarily.

So before we go on the record, are there any preliminary matters we need to address?

It doesn't appear so.

All right. Let's go on the record then.

Okay. Welcome everyone. This is the time and place duly noticed for a hearing on return on equity, capital structure, and cost of capital and so on, in Docket No. 09-035-23; captioned In the matter of the Application of Rocky Mountain Power for Authority to Increase its Retail Electric Service Rates in Utah and for Approval of its Proposed Electric Service Schedules and electric Service Regulations.

In terms of process, we're going to do this in the traditional manner, as you would in district court or trial court; namely, we'll hear from Rocky Mountain Power witnesses first, there will be an opportunity for cross examination, questions from the Commission, and then an opportunity for redirect.

We'll move, then, to the other parties's witnesses, and

1 follow the same format there. 2 We'll break periodically to give our able 3 court reporter a break, rest her weary hands from time 4 to time, and we do have a public witness hearing 5 scheduled for five o'clock this afternoon. 6 Just by way of information, the three 7 commissioners have read all of the testimony so far, 8 and by my count we've dealt with about four rate cases 9 in the last year, including one for Questar, and this 1Ø will be the third for Rocky Mountain Power. So we 11 probably don't need to go through ROE 101. We can skip 12 to ROE 201, I suppose, at this point. 13 With that, let's -- let's take appearances. 14 And let's begin with Rocky Mountain Power. 15 MS. McDOWELL: Good morning, commissioners. 16 This is Katherine McDowell, here on behalf of Rocky 17 Mountain Power. 18 MS. HOGLE: Yvonne Hogle with Rocky Mountain 19 Power. 20 CHAIRMAN BOYER: Thank you. 21 Ms. Schmid? 22 MS. SCHMID: Patricia E. Schmid, with the 23 Attorney General's Office, representing the Division of 24 Public Utilities. 25 CHAIRMAN BOYER: Thank you, Ms. Schmid.

1 Mr. Proctor. 2 MR. PROCTOR: Paul Proctor, on behalf of the 3 Utah Office of Consumer Services. 4 CHAIRMAN BOYER: Thank you, Mr. Proctor. 5 Mr. Dodge? 6 MR. DODGE: Gary Dodge, on behalf of the 7 Utah Association of Energy Users. 8 CHAIRMAN BOYER: Mr. Reeder. 9 MR. REEDER: Good morning. I'm Robert 1Ø Reeder, appearing for a group of industrial customers 11 who are known on this record as UIEC. 12 And I would ask to be excused from this very 13 important hearing. I've called no witnesses, and would 14 ask to be excused. CHAIRMAN BOYER: Well, we'll certainly miss 15 16 you, Mr. Reeder, but you're excused. 17 MR. REEDER: Thank you. 18 CHAIRMAN BOYER: Join us again any other 19 time. 20 MR. REEDER: Thank you. 21 CHAIRMAN BOYER: Is it McDonald or McDougal? 22 MS. McDOWELL: McDowell. M-C-D-O-W-E-L-L. 23 CHAIRMAN BOYER: I'm sorry. I had written 24 down McDonald, and I thought, That doesn't sound right. 25 And we've seen you here before, and we're glad to have

1 you back. 2 MS. McDOWELL: It's wonderful to be back. 3 CHAIRMAN BOYER: Are there other counsel 4 that are going to participate today? Either in person 5 or on the telephone? 6 Apparently not. 7 Okay. Well, let's -- let's begin, then, 8 with company witnesses. And shall we -- shall we swear 9 all of your witnesses at the same time? Those that 1Ø haven't been sworn in this proceeding. 11 MS. McDOWELL: If that's your pleasure, that 12 would be fine. 13 We've also put before you a witness exhibit 14 And we can offer the testimony as a group now, 15 or we can do it individually with each witness. 16 Whatever'S your pleasure. 17 CHAIRMAN BOYER: Yeah, why don't we do that 18 in advance. Everyone's had an opportunity to review 19 that. 20 Are there any objections to the admission of 21 Rocky Mountain Power's testimony, which is direct, 22 rebuttal, and sur-rebuttal testimony? 23 MS. McDOWELL: Commissioner Boyer, it's just 24 the direct and rebuttal testimony. 25 CHAIRMAN BOYER: Direct and rebuttal. Okay.

1	Are there any objections to the admission of
2	that testimony into evidence?
3	MS. SCHMID: None.
4	MR. Proctor: No.
5	CHAIRMAN BOYER: Very well. We'll admit
6	that into evidence. Thank you. That's very
7	expeditious of you.
8	(Whereupon, Exhibit Nos. BNW 1-7, BNW 1R,
9	and SCH 1-6 and SCH 1R-6R were received.)
10	MS. McDOWELL: So would you like to swear
11	both of our witnesses right now? It would be
12	Mr. Williams and Dr. Hadaway.
13	CHAIRMAN BOYER: Let's do. Swear both of
14	them at this moment.
15	Would you please stand and raise your right
16	hand?
17	(WHEREUPON, MR. WILLIAMS AND DR. HADAWAY WERE SWORN.)
18	CHAIRMAN BOYER: You may proceed,
19	Ms. McDowell.
20	MS. McDOWELL: Thank you, Commissioner
21	Boyer. Our first witness is Bruce Williams.
22	Mr. Williams, can you please take the stand?
23	BRUCE N. WILLIAMS,
24	having first been duly sworn, was examined and testified
25	as follows:

1 THE WITNESS: Good morning. 2 CHAIRMAN BOYER: Good morning. 3 DIRECT EXAMINATION 4 BY MS. McDOWELL: 5 Q. Mr. Williams, can you please state your full 6 name and spell it for the record? 7 Α. Bruce Williams. B-R-U-C-E, W-I-L-L-I-A-M-S. 8 Mr. Williams, how are you employed? 9 Α. I am the vice president and treasurer of 1Ø Pacificorp. 11 Q. In that capacity, have you prepared 12 testimony and exhibits for this proceeding? 13 A. Yes, I have. 14 Q. And is that your direct testimony on cost of 15 capital, Exhibits BNW 1 through 7, and your rebuttal 16 testimony, BNW -- and one exhibit, BNW 1R? 17 Α. Yes. It is. 18 Do you have any changes or corrections to 19 that testimony? 20 Α. No, I do not. 21 Q. And if I asked you all of the questions that 22 were set forth in that testimony today, would your 23 answers be the same? 24 Α. Yes, they would be. 25 Q. The Commission has previously admitted your

testimony into the record. Have you prepared a summary of your testimony?

A. Yes, I have.

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- Q. Would you please provide it to the Commission now?
 - A. Certainly.
 - Q. Thank you.
- A. Good morning. Thank you for the opportunity to be here with you today to discuss capital structure and cost of capital.

Dr. Sam Hadaway will address the required return on eequity and I will cover capital structure and cost of debt and preferred stock.

I will also briefly comment on Office of Consumer Services' witness Lawton's claim that the proposed ROE will adequately support the Company's credit rating.

Let me begin by noting what is not in dispute in this case. The Company has presented evidence supporting a cost of debt of 5.98 percent, and a cost of preferred stock of 5.41 percent. No party has objected to these cost of capital elements.

Next is the issue of capital structure.

The company is proposing a capital structure consisting of 51.0 percent common equity, 48.7 percent

long-term debt and 0.3 percent preferred stock. While Mr. Lawton accepts this capital structure,
Mr. Peterson, from the Division of Public Utilities,
proposes to decrease the common equity in the capital structure by 50 basis points to 50.5 percent.

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The Company's capital structure was determined by averaging the quarter end capital structure balances during the 12 months ended

June 30th, 2010. Significant financing transactions such as new debt issuances, scheduled maturities of long-term debt, the retention of earnings and capital contributions are all included in the appropriate quarterly balances, and thus the proposed capital structure.

Capital contributions have been and will continue to be a significant source of capital for the Company. Pacificorp has received \$865 million of cash capital contributions from our parent company since the acquisition in March of 2006. We expect to receive an additional amount in excess of \$300 million before June 30th, 2010, all while no dividends have been paid to our parent company.

Since the acquisition, the Company has retained 1.5 billion of earnings in order to maintain a reasonable, single-A credit rating. The Company has

retired \$900 million of long-term debt, and has issued 3.3 billion of new debt.

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The proposed capital structure consisting of 51.0 percent common equity maintains a status quo since it is the same capital structure the parties stipulated to in Rocky Mountain Power's most recent Utah case, Docket No. 08-035-38.

As I noted, Mr. Peterson proposes a one-half of one percent reduction in the common equity component. I disagree with Mr. Peterson's adjustment for several reasons:

First, Mr. Peterson initially selected a single point in time, December 31st, 2009, as the basis for his estimate of the Company's capital structure.

As Mr. Peterson stated in his testimony, the capital structure on that date is, quote ". . . assumed to represent the average for the test year," end quote.

His assumption is in contrast to the five point average that the Company utilized. While Mr. Peterson assumes his single point represents the average for the test period, there is no assumption as to the average capital structure employed -- employing the five point average. It is the average capital structure for the test period.

Second, Mr. Peterson utilizes a

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significantly different and lower projection for 2009 net income than the Company's budget. By assuming earnings at a less-than-the-budget level, Mr. Peterson attempts to derive a lower equity component in the capital structure. But Mr. Peterson's own analysis, as corrected shortly before this hearing, shows that he has underestimated the Company's equity component, even using his earnings assumptions.

While Mr. Peterson and I may disagree about the likelihood of the Company achieving its budget, based upon his analysis and my own, there is no disagreement that the Company's capital structure will exceed at 51 percent equity component well before the end of the test period in this case.

I want to be clear that the proposed capital structure is not intended to result in an upgrade, and that the Company's proposing to use the average of the actual capital structures for the five quarters defining the test period in this case. And the Company is not proposing anything other than the actual balances.

The proposed capital structure does not increase the Company's equity component over the past proceeding, nor is it intended to result in a credit ratings upgrade; rather, it is solely intended to

retain the current ratings.

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As I've stated in my written testimony, maintaining the current ratings, it will help lower borrowing costs and provide more consistent access to the capital markets, especially during periods of time when lower-rated borrowers may find themselves shut out as we recently experienced and as demonstrated by the Company's ability to issue long-term debt earlier this year.

While Mr. Lawton accepts the Company's proposed capital structure and cost of debt and preferred stock as outlined in my rebuttal testimony, his adoption of his recommended return on equity would have serious financial consequences. I do not agree with Mr. Lawton that his proposed return on equity would result in financial metrics which would support the Company's current bond ratings. You need only to consider that the Company's credit metrics, which would be lower under Mr. Lawton's reduced ROE recommendation, are already not consistent with the Company's current credit ratings, but rather more in line with a triple B rating. Certainly further reductions to credit ratios, which already fall short of rating agency targets, cannot be seen as supporting current ratings.

Finally, I'd like to respond to questions

1 concerning adjustments the rating agencies make to 2 power purchase agreements and other items. I'm aware 3 that other parties may disagree with the 4 appropriateness and reasonableness of these 5 adjustments; however, the facts are that rating 6 agencies do make these adjustments, and they do impact 7 ratings. 8 My testimony includes an exhibit, RMP 9 BNW-1R, directly from a Standard & Poor's report on the 1Ø Company that shows the adjustments they make. 11 adjustments increase debt by over \$1 billion, which is 12 nearly a 20 percent increase, and add over \$73 million 13 of additional interest expense. 14 As I stated earlier, parties can agree or 15 disagree with the appropriateness and reasonableness of 16 these adjustments, but the fact is they are real, they 17 cannot be ignored or assumed away, and have a material 18 impact on the credit rating the company receives. 19 That concludes my summary, and I'm available 20 for your questions. 21 CHAIRMAN BOYER: Anything further, 22 Ms. McDowell? 23 MS. McDOWELL: No, Commissioner. 24 witness is available for cross-examination. 25

CHAIRMAN BOYER:

Thank you. Let's go around

the room.

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Let's begin in our traditional fashion with the Division, then go to the office, and then
Mr. Dodge, with cross examination.

Ms. Schmid?

MS. SCHMID: Thank you.

CROSS EXAMINATION

BY MS. SCHMID:

- Q. Welcome, Mr. Williams.
- A. Thank you.
- Q. You just, in your summary, you just spoke about the PPAs and the effect upon the company.

You said that rating agencies -- if I can -you discussed rating agencies and PPAs. If the PPAs
have an affect that is potentially detrimental to the
company, and thus to the rate payers, what is the
company actively doing to significantly reduce its
exposure over the next year or two to those changes?

A. Well, that's a good question. We're doing several things. First, we are -- tried to get recovery mechanisms in more of the states. And that would help reduce the percentage that S&P applies to the present value of those contracts, which reduce the amount of debt imputation, and the impact then to the capital structure.

1 I think also, as we're looking at adding in 2 resources, we try to compare the two on an equal basis. 3 And if it's a PPA, we do try to include some debt 4 adjustment that would result from the PPA imputation. 5 So we're trying to put the two on an even 6 playing field, as we look at new resource additions. 7 Q. In your direct testimony, you talk about the 8 Berkshire effect, and -- and how that affects 9 Pacificorp/Rocky Mountain Power. 1Ø Of late, there has been, in the news, talk 11 about the railroad acquisition that Berkshire Hathaway 12 is making. The lawsuit associated with that, do you 13 believe that will have any affect upon Berkshire 14 Hathaway, and then tricking down through to Pacificorp 15 and Rocky Mountain Power? 16 MS. McDOWELL: Objection. There's no 17 foundation for this question. 18 MS. SCHMID: Okay. 19 CHAIRMAN BOYER: All right. Lay a little more foundation, please, Ms. Schmid. 2Ø 21 MS. SCHMID: Thank you. 22 MS. McDOWELL: If possible, can you direct 23 the witness to the part of his testimony about which 24 you're questioning him? 25 MS. SCHMID: Certainly. We'll refer to page

1 nine of his testimony. 2 MS. McDOWELL: Thank you. 3 MS. SCHMID: And it would be lines --4 particularly lines 178 through 186. 5 And I do apologize, for the lack of 6 foundation. 7 Q. (BY MS. SCHMID) Mr. Williams, do you pay 8 attention to the current business dealings of Berkshire 9 Hathaway in conjunction with your employment? 10 Yes. I try to follow them through the 11 newspapers and other media that reports on their 12 developments. 13 0. Are you aware of the recently reported 14 acquisition of Burlington Northern/Santa Fe, by 15 Berkshire Hathaway? 16 Α. I'm aware of a -- of an agreement by 17 Berkshire Hathaway to acquire Burlington Northern. 18 don't believe it's completed yet. 19 0. You are correct. 20 Do you have -- do you believe that you have 21 enough information to discuss the effect of that 22 acquisition on Pacificorp and Rocky Mountain Power in 23 general terms? 24 I know what I've read in the newspapers and 25 seen on televisions. That's kind of the extent of my

1 knowledge of the acquisition. 2 0. In that case, I'll abandon --3 Α. Okay. 4 Q. Thank you. 5 MS. SCHMID: That's all I have. 6 CHAIRMAN BOYER: Thank you, Ms. Schmid. 7 Mr. Proctor? Cross-examination? 8 MR. PROCTOR: Yes, thank you, Mr. Chairman. 9 CROSS EXAMINATION 1Ø BY MR. PROCTOR: 11 Q. Mr. Williams, you stated that Mr. Lawton's 12 ROE recommendations, in your judgement, would cause 13 serious financial consequences to the company. Is that 14 correct? 15 Α. Yes. Through the ratings? 16 Q. Through the ratings. 17 And when you talk in terms of financial 18 consequences to the company, are you speaking about the 19 company as a whole, rather than an individual unit such 20 as Rocky Mountain Power? 21 Α. Yes. I'm speaking about Pacificorp as a 22 whole. It's the one that actually issued debt in the 23 financial markets, and which is rated by the rating 24 indices. 25 Q. And, in fact, your calculations of capital

1 structure, and the similar -- and similar parts of your 2 testimony, has always been based upon a valuation of 3 the company as a whole. 4 Α. Correct. 5 Q. Recently, you filed testimony in UE 210 6 before the Public Utility Commissioner Board. 7 believe it was filed on October 29th of 2009. 8 Are you familiar with that? 9 It was filed on behalf of several companies, 10 including Pacificorp and regulators, and you, Mr. --11 Dr. Hadaway and a gentleman Steve Storm, filed 12 testimony. 13 Yeah, I'm familiar with that. I believe 14 that's the settlement in the Oregon rate case. 15 Q. Are you familiar enough with it that you can 16 recall its contents, or would you like a copy? 17 Α. It would help -- be helpful to have a copy 18 if you have one available. 19 MR. PROCTOR: Sure. 20 0. (BY MR. PROCTOR) Now, it's printed in small 21 type, because we all have to sacrifice for the 22 environment. 23 Α. I have my glasses. Thank you. 24 Q. If you could turn, please, to page 18.

And I believe it's line ten.

25

1 Do you see that? 2 Α. Yes. 3 0. And the line ten is entitled Response to 4 Testimony of Michael P. Gorman by Steve Storm, Sam 5 Hadaway, and Bruce Williams. 6 Who is Mr. Storm? Just so that the 7 Commission knows the context. 8 Α. He was the cost of capital witness for the 9 Oregon staff. 10 0. Okay. 11 Now, on line 16, the question on -- on 15 12 is, Does the stipulation include a stipulated ROE or 13 capital structure. 14 And your answer, on line 16, was no. 15 And then there's a statement about an 16 agreed-on rate of return. 17 What rate of return was agreed to by the 18 parties? 19 I believe it's on page 19, line five, 20 8.08 percent. 21 Q. And on line 21 -- 20 and 21, there is a 22 comparison of the ROE that Mr. Gorman had requested --23 I'm sorry, did I ask you who Mr. Gorman was? 24 I don't think I did. 25 Α. No, I don't believe so.

1 Q. Could you tell the Commission who he is? 2 I believe he was the cost of capital witness 3 for one of the intervener groups. 4 Q. Okay. 5 And on line 20 and 21, there's a comparison 6 between the ROE that Mr. Gorman argued the company 7 should receive, and that which is referenced in the 8 stipulation. 9 What was the stipulated ROE in that 1Ø particular case? 11 Α. I'm not sure I follow you. 12 0. Well, on line 21 it states, The -- Mr. 13 Gorman argued there should be no greater than ten 14 percent in comparison with the 10.125 percent 15 referenced in the stipulation. Is that the ROE that 16 was referenced in the stipulation? 17 Α. Well, no. I think back on page 18, where we 18 just looked at, the parties --19 Q. I'm on page 18, sir. Line 20 and 21. 20 I'm sorry if I misled you. 21 Α. I'm sorry, I was confused. 22 0. My fault. 23 I think right above that, on line 16, the 24 parties did not agree to a return on equity --25 Q. But --

A. -- for a capital structure.

Q. -- reference to a 10.12 percent in the

stipulation, was there not?

- A. Yeah. But that was for purposes -- again, if you read beginning on line 17, for calculating taxes collected in rates for purposes of SB408.
 - Q. Right.

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Now, later on, on page 19, beginning at page -- or excuse me, line eleven, there's the question, Is the ROE referenced in the stipulation within the range of reasonable results? And your answer, on line 12, is what?

- A. I think you should pursue this question with Dr. Hadaway. He is the ROE witness in this case. And he's also the witness in the Oregon case, and probably could best address your questions.
- Q. Did you file testimony as we've referenced here?
 - A. Yes, I did.
- Q. What is the answer that you provided, with others, I agree, on line 12 of page 19?

MS. McDOWELL: Your Honor, I'd object to this. We have Dr. Hadaway here, and he's available to answer all of these questions for Mr. Proctor.

CHAIRMAN BOYER: Yeah, but I think

1 Mr. Proctor has a right to hear the answer to this, 2 and -- inasmuch as Mr. Williams testified in that case 3 as well. 4 So will you please answer it? 5 THE WITNESS: Sure. As it says on line 12, 6 the answer is yes. 7 But I would like to point out that 8 Dr. Hadaway, again, is available, and can respond to 9 your ROE questions. 1Ø MR. PROCTOR: And I appreciate that. Thank 11 you very much. 12 0. (BY MR. PROCTOR) Now, recently, in 13 September of 2009, in a matter before the Washington 14 Utilities and Transportation Commission; Docket No. 15 UE 090205, the Company, Pacificorp, asked that the 16 Washington Commission set rates based, in part, upon a 17 rate of return. Are you familiar with that request, 18 sir? 19 Α. Somewhat. 20 Are you familiar enough to be able to 21 confirm what the requested rate of return was? 22 Washington? 23 Not off-hand, I don't remember what the rate 24 was. 25 Q. Did you have any involvement or knowledge of

1 preparation of testimony filed in September of 2009 by 2 Cathie A. Allen and Andrea L. Kelly? 3 Α. In that Washington rate case? 4 Q. In the Washington rate case. 5 Α. I'm somewhat familiar with it. 6 Did you assist in preparing it? Q. 7 Α. Not directly. 8 Q. Can you testify, at this point, what the 9 requested rate of return was in that case? 1Ø MS. McDOWELL: I think he's just testified 11 that he doesn't recall. 12 MR. PROCTOR: Let me see if I can, perhaps, 13 refresh your recollection. 14 Q. (BY MR. PROCTOR) The testimony states --15 and I can provide you a copy if you'd like. 16 Α. That would be helpful. 17 Q. This is in larger type. 18 Α. Thank you. 19 Q. And I'm looking, sir, on page eight, line 20 17. 21 Actually, line 16 is the question, and line 22 17 is the beginning of the answer. 23 Α. I'm sorry, what was your question again? 24 Q. The question is, would -- at this point, 25 would this document refresh your recollection as to the

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      requested rate of return in the state of Washington?
 2
                 Yes. As it states on line 17, the Company's
 3
      authorized rate of return will remain at 8.06 percent
 4
      rate of return.
 5
                 CHAIRMAN BOYER: And, Mr. Proctor, for
 6
      counsel and for our information, who was testifying in
 7
      that?
 8
                 MR. PROCTOR: That was testimony filed --
9
      I'm sorry.
1Ø
                 That was testimony filed by Cathie A.
11
      Allen -- and it's C-A-T-H-I-E A-L-L-E-N -- and Andrea
12
      Kelly, on behalf of Pacificorp.
13
                 The testimony does not have a specific date,
14
      other than September 2009 for its filing, and I believe
15
      you have the docket number.
16
                 CHAIRMAN BOYER: Thank you.
17
                 MR. PROCTOR: Mr. Williams, thank you very
18
      much.
19
                 CHAIRMAN BOYER: Mr. Dodge?
20
                 MR. DODGE: No questions.
21
                 CHAIRMAN BOYER: No questions?
22
                 And no other counsel have identified
23
      themselves.
24
                 Did Ms. Wolf join us?
25
                 CLERK: She said that she'll be delayed for
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a while, so she'll reconnect when possible, and she'll listen to the recording.

CHAIRMAN BOYER: Let's see if the commissioners have questions of Mr. Williams.

Commissioner Allen?

COMMISSIONER ALLEN: I have one question.

Thank you, Mr. Chairman.

EXAMINATION

BY COMMISSIONER ALLEN:

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Q. In your testimony and in your pleadings you talk about -- or you mention the issue of rating agencies, in trying to insert -- ensure that you have a stable environment, I guess, with the rating agencies.

The most current situation, are you familiar with it?

Are rating agencies being more or less aggressive with their due diligence? Do they continue to downgrade utilities, or historical have things stabilized with the rating agencies, most recently?

A. I would say the trend recently has been they are more aggressive in their -- certainly their questions and their due diligence. They're more aggressive, I think, with their ratings actions.

I don't know exactly the cause of that. Some people speculate it's because of some of the

issues they had back with the mortgage-backed securities and some of the issues they're facing with that. But I think definitely they have increased their due diligence and their inquiry into the Company.

Q. Thank you.

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A. I'm not sure I answered the second part of your question.

In terms of downgrade, I think there's probably been a trend more downwards than upgrade in the last period of time as well.

COMMISSIONER ALLEN: Thank you.

CHAIRMAN BOYER: Commissioner Campbell?

Ric.

EXAMINATION

BY COMMISSIONER CAMPBELL:

- Q. We often hear the same concern, that based on the ROE and so forth, it was said that there's a danger of a credit downgrade. And I guess my question to you is, have you ever done an analysis whether rate payers are better off with a lower ROE and a credit downgrade than with higher debt costs? Are they better off with paying a higher ROE at a lower debt cost?
- A. Yeah. We -- we've looked at that I'd say from time to time.

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I think the events of last winter and maybe the spring of this year, when the credit markets really seized up, and people -- companies that were rated lower than us, either weren't able to issue debt and I have -- there's an exhibit in my testimony, a letter from Arizona Public Service who's triple B, I believe, OB minus rated, who brought a letter to their Commission, the Arizona Corporate Commission, stating they didn't think at that time they had access to the commercial paper markets, or the long-term debt markets. So I think there's a question about access in the markets, and then, even those companies that were able to access the markets during that time period, who were lower rated than us, paid up significantly.

And I think I saw a quantification of that, that the debt we issued in January, there was some similar issuances by a company -- companies -- it's in my testimony. -- that were a little bit lower rated. They paid roughly 200 basis points more than what the Company paid.

And to quantify that, that would be, you know, on the billions dollars of debt that we issued, that would be \$20 million a year for the next ten or 30 years. So it could be up to \$600 million of total increased costs or life of that debt. That's just for

one debt issuance.

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You know, if the Company were downgraded, I would expect it would stay at that lower ratings level for some period of time, so future debt issuances would also be at a higher cost.

And then there's also the question about the ability to access the short-term market. Even with our ratings, we were unable to issue commercial paper in October of last year, when things were kind of at their worst, following the Lehman bankruptcy and the other items that were going on in the credit markets. So I think if -- you know, if we had been lower rated, we certainly wouldn't have been able to return to the commercial paper markets as quickly as we did, and then also undertake the other actions that we did. The benefits of the customers by restructuring some of the credit arrangements supporting some of our variable rate debt that reduced the cost of some of those obligations, and fairly significantly.

So that may have been the long-winded answer to your question, but I think the events of late 2008/early 2009 kind of crystalized the benefits of the -- you know, the ratings level that we do have.

Q. Do you have an opinion as to what is most important to a credit rating agency, whether it's the

ROE number, whether it's the capital structure number, or whether they look at the weighted cost of capital?

Your overall rate of return? Is one of those three more important than the other? As far as credit rating?

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A. Yeah. That -- that's a tough question. I would maybe say -- you know, what they really look at is the credit metrics that are provided by those drivers. And they look at kind of cash flow coverage of earnings, cash flow coverage of debt.

They do look at capital structure. So that's important.

I think they also look at, you know, the qualitative treatment by the Commissions, if they're being supportive of credit quality, or, in their judgement, non-supportive.

So I'm not sure I can pick any one of those items as the single most important. I think they're all important, and it's all kind of how they impact the credit metrics.

Q. And the last question I have is, with your agreement to a stipulation, I believe I heard 8.08 percent rate of return in Oregon. Is it your expectation that your -- that your credit ratings will be maintained at that level?

A. I think, based on that outcome in Oregon, and the other outcomes in the other states as well, I wanted to just kind of mention, too, in Oregon, there's other parts of that stipulation as well. There was also resolution on some of the power costs, and there's some other components of the case as well. So I would sort of caution you to not look at just that one item in isolation, but kind of view the entire package of the stipulation.

And also, I think in Oregon, the stipulation produced a rate increase. I think it was on the order of magnitude of five percent in terms of revenue increase. So that's -- you know, that's kind of an important driver as well, of the whole credit analysis, credit view.

CHAIRMAN BOYER: I also have a couple of questions, Mr. Williams; the first relating to credit reporting agencies.

EXAMINATION

BY CHAIRMAN BOYER:

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Q. In your experience, have you noticed any diminution in the credibility of credit rating agencies in light of the mortgage debt securities debacle?

Said another way, are lenders and/or the financial markets as reliant upon these ratings in

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making lending decisions as they once were?

I think, for companies like ours, in the regulated utility business, I think the answer is yes. That they still -- investors and lenders look at the agencies with a lot of value as to the ratings that is provided by the agencies for some of the other segments, maybe the structured financial products, like the mortgage-backed securities. Those probably are not as -- or investors probably don't value those ratings as much as they once did, given what's happened in that market.

But if you look at the utilities, I think the agencies have largely kind of been correct on their ratings assessments and their calls. I don't think they've had the issues that they had in the mortgage-backed securities market. So I think the answer to your question is, I think, yes, I think investors still value and differentiate based on the rating agency's ratings.

- 0. Have the financial markets experienced significant losses based on debtor securities issued to regulated monopolies historically?
- If you're referring to kind of regulated utilities? I think there have been cases.

Certainly for the unsecured debt holders at

Pacific Gas and Electric, when they file for bankruptcy, like in 2001 or 2002, I think those people had some losses. While their secured holders came out, I think, fine, the unsecured debt holders didn't fare very well.

1Ø

I think also, the other bankruptcy I can think of is the Public Service of New Hampshire. That was, I believe, years before. And I think also in that case, the unsecured debt holders did not come out whole versus their investments.

- Q. Again, with respect to the credit rating agencies, you've testified that they look at the -- at the weighted cost of capital. And that's what your testimony had been this morning. What other factors did they look at, and do they prioritize or weigh those other factors? In your opinion?
- A. Yeah. Let me kind of just be clear, that I think while they look at the weighted average cost of capital, what they're really looking at is the financial metrics that flow from those, and how the Company's able to cover its debt, or its interest and it's capital structure. So I think they're looking more at the results that the weighted average cost of capital produces.
 - Q. Is that rather than the raw number?

A. Yes. Yeah.

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I think, in answer to your question, you have to distinguish a little bit between the rating indices. For example, Standard & Poor's, they look -- I think they put more emphasis -- they look at a variety of ratios, and put more emphasis on the cash flow coverage measures. What they call funds from operation interest and funds for operation to debt and capital structure in some of their key ratios in terms of credit measures.

You know, they look at other kind of qualitative things as well. The business risk, the health of the service territory. Regulatory treatment. Some of the mechanisms that are in place.

So there's a wide variety of things they look at, but in answer to your question on financial metrics, these are kind of the key ones they look at.

Moody's, on the other hand, has four similar cash flow metrics, and then capital structure as well, that they look at as their kind of key financial metrics. They will also look at the qualitative aspects as well.

So it's not -- I mean, there's -- it's kind of a little bit of an art to it in there, to what they do. That they assess all of those things, and then

come up with their -- their assessment of credit rating. But certainly the financial metrics are a key part of their analysis.

- Q. And my last question relates to imputed debt on PPAs. Is -- now, Standard & Poor's is -- does impute more debt than a -- circumstances in the other rating agencies. Is that correct?
 - A. Correct.

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- Q. Are they still holding fast to that position? Have they softened at all?
 - A. No, they have not softened at all.

 CHAIRMAN BOYER: Okay. Thank you.

 Ms. McDowell, any redirect?

 MS. McDOWELL: Yes, Commissioner.

REDIRECT EXAMINATION

BY MS. McDOWELL:

- Q. Mr. Williams, you responded to some questions from Commissioner Campbell on the Oregon settlement, indicating that it was a comprehensive settlement involving trade-offs involving various cost estimates. Do you recall that testimony?
 - A. Yes.
- Q. Are you familiar with the Washington settlement, and whether or not it was a comprehensive settlement or a settlement simply focused on cost of

1 capital? 2 No, it was also a comprehensive settlement, 3 with parties agreed-on, kind of a -- agreed outcome, 4 with give and take by all parties in that. 5 Q. You indicated that the result of the Oregon 6 stipulation was approximately five percent overall rate 7 increase. Are you familiar with the level of rate 8 increase proposed in the Washington stipulation? 9 Α. Subject to check, I believe it's about four 10 percent or so. 11 Q. Do you have the testimony that Mr. Proctor 12 handed to you? The testimony of Cathie Allen and 13 Andrea Kelly? 14 Α. Yes, I do. 15 Q. Can you turn to page four? 16 Α. Okay. 17 Q. Line 13. 18 Do you see that testimony? 19 Α. Yeah. I -- rather than the four percent I 20 thought, it's actually 5.3 percent rate increase. 21 Q. Similar to the Oregon increase you've 22 testified to? 23 Α. Yes. 24 Q. With respect to the cost of capital 25 components in both stipulations, did those stipulations

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      essentially maintain or slightly increase the status
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      quo that existed in those states?
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                 Yes. I think that's a good assessment of
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      it.
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                 MS. McDOWELL: That's all I have.
                                                     Thank
 6
      you.
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                 CHAIRMAN BOYER: Thank you, Ms. McDowell.
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                 Thank you, Mr. Williams.
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                 MR. PROCTOR: Excuse me, Chairman.
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                 CHAIRMAN BOYER: Oh, Mr. Proctor.
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                 MR. PROCTOR: I think, typically, if
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      questions from the bench raise issues, parties
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      typically are entitled to re-cross raised by those
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      questions. And I think, in this case, I do have a
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      couple.
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                 If I may.
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                 CHAIRMAN BOYER: The question is when we cut
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      it off.
               Because your questions may prompt additional
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      questions.
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                 Would you have any objection, Ms. McDowell,
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      to Mr. Proctor asking another question or two of
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      Mr. Williams?
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                 MS. McDOWELL: Well --
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                 CHAIRMAN BOYER: In the interest of having a
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      full and complete record?
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1 MS. McDOWELL: When you put it that way, 2 it's hard to say no, but, you know, I know you're going 3 to look at me with exasperation if I ask for redirect, 4 so I guess I'll just wait to hear the questions. 5 CHAIRMAN BOYER: What we'll do is we'll let 6 you ask a couple of questions, and we will give you an 7 opportunity for redirect, Ms. McDowell, in fairness. 8 MS. McDOWELL: Thank you. 9 CHAIRMAN BOYER: Mr. Proctor. 1Ø MR. PROCTOR: Thank you, Commissioner, and 11 Ms. McDowell. I just want a clear record. 12 REDIRECT EXAMINATION 13 BY MR. PROCTOR: 14 Mr. Williams, on page 19 line six of your Q. 15 Oregon testimony. 16 Α. If you'd give me a minute, I'll get there 17 with you. 18 0. Sure. That's fine. 19 You said page 19? Α. 20 0. 19, line six. 21 And the question that I want to ask is in 22 connection with your statement that there was a 23 settlement of a number of issues. 24 On line six, you're addressing that 25 Mr. Gorman failed to challenge the overall rate of

1 return agreed to by the parties. And on line six, you 2 give one reason at first, on line five, then on line 3 six it begins, Second, and it states there that the 4 stipulated ROR reflects a decrease from what is 5 currently included in rates. Correct? 6 Α. Yeah. That's what it says. 7 0. What was the rate before? 8 I think you'll find it on the next line down 9 over on the right. 1Ø Yeah. On line seven it says the stipulated 11 ROR was 8.16 percent. 12 In the last general ROR case? 13 A. Yes. That's what it says. 14 Q. And so you decreased it in this one, most 15 recently in Oregon? 16 Α. Yes. And it was largely due to the 17 decreasing cost of debt, which is also reflected in the 18 current case here in Utah. 19 MR. PROCTOR: Thank you. That's all I have. 20 CHAIRMAN BOYER: Ms. McDowell. 21 MS. McDOWELL: Thank you, Commissioner 22 Boyer. 23 REBUTTAL EXAMINATION 24 BY MS. McDOWELL: 25 Q. The testimony that you were referencing here

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      talks about a notional or implied ROE of
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      10.125 percent. Do you see that?
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                 Line 21.
 4
            Α.
                 Yes, I do. Yeah, I believe line 21 shows
5
      that number.
6
            0.
                Mr. Williams, is that a higher result than
7
      what was implied in the previous stipulation in Oregon,
8
      UE 179?
9
                 Yes, it is an increase over the previous
1Ø
      implied ROE in Oregon.
11
                 MS. McDOWELL: Okay. That's all I have.
12
      Thank you.
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                 CHAIRMAN BOYER: Thank you, Ms. McDowell.
14
                 You may step down, Mr. Williams.
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                 MR. PROCTOR: Mr. Chairman, just one
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      request.
                If you could ask Mr. Williams to provide the
17
      testimony that I provided to him to Mr. Hadaway,
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      because I think we're going to need it.
19
                 THE WITNESS: I'll do that.
20
                 CHAIRMAN BOYER: Thank you.
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                 Ms. McDowell?
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                 MS. McDOWELL: We call Samuel Hadaway.
23
                 CHAIRMAN BOYER: Welcome, Dr. Hadaway.
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                 THE WITNESS: Thank you, Mr. Chairman.
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                         SAMUEL C. HADAWAY,
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1 having first been duly sworn, was examined and testified 2 as follows: 3 DIRECT EXAMINATION 4 BY MS. McDOWELL: 5 Good morning, Dr. Hadaway. Q. 6 Α. Good morning, Ms. McDowell. 7 Q. Could you please state your full name and 8 spell it for the record? 9 Α. Samuel C. Hadaway. S-A-M-U-E-L, middle 1Ø initial C, H-A-D-A-W-A-Y. 11 Q. Dr. Hadaway, how are you employed? 12 Α. I'm an owner and a principal in FINANCO 13 Inc., in Austin, Texas. 14 In that capacity, have you prepared Q. 15 testimony for this proceeding? 16 Α. Yes, I have. 17 Q. And is that your direct testimony, 18 Exhibits SCH 1 through 6, and your rebuttal testimony, 19 with Exhibits SCH 1R through 6R? 20 Α. Yes, that's right. 21 Q. Do you have any changes or corrections to 22 that testimony? 23 Α. No. 24 Q. And if I were to ask you the same questions 25 that are set forth in your testimony today, would your

1 answers be the same? 2 Yes, they would. 3 And that testimony has been previously 4 admitted into the record. 5 Have you prepared a summary of that 6 testimony, Dr. Hadaway? 7 Α. Yes, I have. 8 Can you please provide that summary to the 9 Commission? 1Ø Α. All right. 11 Ms. McDowell, I think we also have some 12 PowerPoint slides with a few of the numbers summarized. 13 So if we might go ahead and distribute those, it would 14 probably expedite things. 15 MR. PROCTOR: Mr. Chairman, may I ask 16 whether or not these PowerPoint slides appear within 17 his testimony? 18 MS. McDOWELL: These are just a 19 demonstrative aid to -- mostly with the numbers that he 20 will be speaking to in his summary, just to allow the 21 Commission and the parties to follow along the summary 22 more carefully. 23 CHAIRMAN BOYER: These were prepared by you, 24 Mr. Hadaway? 25 THE WITNESS: Yes.

1 MR. PROCTOR: They would be for 2 demonstrative purposes only, not as evidence? 3 MS. McDOWELL: That is correct. 4 MR. PROCTOR: Thank you. 5 THE WITNESS: Maybe they will also help with 6 the ROE 101 part B. 7 Good morning, Mr. Chairman, Commissioners. 8 Thank you for the opportunity to be here again. My 9 testimony covers the requested rate of return on 1Ø equity. 11 As you well know, ROE is often one of the 12 more controversial issues in a rate case. This is 13 caused by at least two factors: First, the 14 rate-of-return dollars are usually large. When the 15 rate of return is applied to the Company's total 16 investment in rate base, the effect on the revenue 17 requirement can be very substantial. For this reason 18 alone, ROE usually gets a lot of attention. 19 ROE is also controversial because it's 20 subjective. There's not a book or a publication we can 21 look in that tells us what ROE is. 22 For this reason, ROE has to be estimated 23 based on market conditions and investor's 24 rate-of-return requirements. 25 To estimate ROE, most economists rely on two kinds of information. We use financial models, the results from those models, and we use capital market data.

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While there's not a single source to tell us the answer, things like utility stock prices, dividend yields, and expected growth rates that go into those models can help us.

When stock prices are volatile, as they've been for the past year, and dividend yields are high, this means utility investors are concerned about risks and are requiring a higher rate of return. Market interest rates and interest rate spreads are also important, but during periods of significant market turbulence, like we've seen recently, the cost of more risky equity capital sometimes does not move in lockstep with interest rates. And I'll provide some data to try to demonstrate that point as we go along.

With respect to the financial models, there are many types, but most regulators rely on the discounted cash flow model.

If you look at the first slide. And what I've done is three-pages that have slides, and on each page I've put two panels. So I'll refer to them as panel one, panel two.

But the familiar constant gross DCF model

comes down to the dividend yield plus the expected growth rate. So we argue about typically what the growth rate is.

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The dividend yield calculation is typically a straight-forward calculation. It's not difficult to do.

And when we have a company like Rocky

Mountain Power, Pacificorp, that don't have -- if we
have a company that does not have publicly traded

stock, then we use a comparable group. In this case,

Mr. Peterson picks a slightly different group than

mine, but we both agree that that did not substantially

affect our results. And Mr. Lawton and I used the same

comparable group, so that's, I think, not a

controversial issue.

I do think Mr. Peterson correctly points out that the main difference between our ROE estimates in this case is the growth rates that we used in our analysis. And I'm sure you'll hear more about that before we're finished here today.

In my direct and rebuttal testimony, I presented the results from three alternative DCF models and from two risk premium models. Although interest rates have declined in the risk premium models, equity prices for utilities remain relatively low compared to

other stocks in the market, and dividend yields remained very high compared to other stocks.

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In the DCF model, these factors indicate that ROE is currently higher, not lower, than it was one year ago.

I discussed these results on page three of my rebuttal testimony. The DCF models I presented in my supplemental testimony and Docket 08-035-38 in November of 2008 indicated an ROE range of ten seven to eleven two.

That's in panel two on the first slide there that you have before you.

In the updated DCF analysis that I provided with my rebuttal testimony in October, the DCF range was 11.0 to 11.5.

These comparisons show that the cost of equity has increased, even as interest rates on investment grade utility debt have declined.

Continuing market volatility and increased risk aversion for utilities have led to higher investor return requirements.

We'll see a little later on, that these statements depend on the period from which we start.

And what I'm saying here, very clearly, is relative to when we filed the supplemental testimony

and when we did the case a year ago, turbulence in the markets have -- turbulence in the markets has continued to affect equity cost in a way that has made them go up.

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If we might, I'd like to spend just a minute looking at the results of my updated DCF model so that you'll be able to see all the parts. I present that model in Exhibit SCH 5R.

So if you have a copy of my rebuttal testimony available, I think this is the way I did it a couple of years ago when I was here, and it seemed to help everybody see exactly where I was coming from.

It's under a tab in the file version that says Exhibit RMP, and then in parenthesis, SCH 5R.

Are you with me on that?

CHAIRMAN BOYER: We're with you.

THE WITNESS: Thank you.

If we look at the first page, this is the summary of the DCF results. And what I would like to do, to sort of short-circuit the ROE 101 just a little bit, is ask you to look just at that first column of numbers. That is the traditional constant growth DCF model based on Analyst's and Value Line growth rate estimates. It does not have any gross domestic product growth in it, which we discussed when I was here

before, and we'll probably discuss some more today. But if you wish to see a model that's not affected by gross domestic product, then that column of numbers there is the one that I would point to. It produces the ROE result that I noted of 11.0 to 11.4 percent.

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If we could, flip over to the second page of this exhibit. You can see how the growth rates are developed, and how the dividend yield and growth rate end up making the ROE what it is.

In the first three columns, I calculate the dividend yield. And this, again, is based on the most recent data I had in September when I was preparing the testimony. It was filed in October. But you see the footnote down there at the bottom, that shows you what the dates were for the data that I used.

At that time, the dividend yield, at the bottom of column three, average was about 5.2, and the median was 5.3 percent.

Then, if you look at Value Line, Zacks,

Thomson, which is also sometimes called IBES, I-B-E-S,

in columns four, five, and six, the average of those in

column seven is a growth rate of 5.83 percent.

In my initial testimony, that was filed back in June, that number was a little higher. It was six percent. For the Analysts' growth rates, the dividend

yield was also a little bit higher at that time. And that's why these DCF results are a bit lower than they were in June, but not lower than they were in 2008.

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The result there is 11.0 -- I'm sorry, 11.0 to 11.4 percent.

With these data in mind, I need to digress just a little bit and respond directly to three of Mr. Lawton's claims on behalf of the Committee.

First, on page three of his direct testimony he says that RMP failed to consider the risk reduction impacts of its requested ECAM. And that with an ECAM, ROE should reflect the lower end of the reasonable range. Mr. Lawton's statement in this regard is simply wrong.

In my rebuttal exhibit, SCH 2R, which is just before the one I just asked you to look at, I list the recovery mechanisms that are already in place for the comparable companies that Mr. Lawton and I use -- because he adopted my group -- to estimate ROE.

So the second page of the handout, if you just want to short-circuit it a little bit, on the second slide, I just list the statement that is summarized based on that exhibit, SCH 2R. All of the companies in the comparable group already have purchase power and fuel cost recovery mechanisms in place;

therefore, any risk reduction that an ECAM may cause is already reflected in Mr. Lawton's and in my ROE analysis.

1Ø

If RMP's requested ECAM is approved, RMP's fuel and purchased power cost recovery mechanism will simply be the same as the comparable companies that we had.

I cover two additional points concerning Mr. Lawton's DCF analysis on pages 18 and 19 of my rebuttal.

On page four of his testimony, he says, and I quote, that the Analysts' growth rates that I used in my DCF analysis were overstated, outdated, and fail to take into account declining expectations. As noted above, the decline in Analysts' growth rates between my direct and rebuttal testimony was 20 basis points.

This difference hardly accounts for the difference between Mr. Lawton's ten percent ROE and, based on Analysts' estimates, my ROE range of eleven zero to eleven four. There are other things that are involved.

Also, Mr. Lawton failed to provide any support for his suggestion that equity investor expectations have actually declined. Again, it may depend on the period that the two of us look at, but since 2008, one year ago, they certainly have not

declined.

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As I have noted previously, in the current market environment of government intervention in the debt markets, a decline in debt costs and spreads does not mean that equity investor requirements are moving in that same direction.

On page five of his testimony, Mr. Lawton also says that my dividend yields are overstated by about 50 basis points. The way he gets this 50 basis points is quite interesting.

In his Exhibit OCS 1.4, on page two, he calculates five different dividend yields based on five different stock price time periods, ranging from one day in September to up to 52 weeks over the past year.

When he does his DCF analysis, however, he selects the six-week period from all of these five alternatives that produces the lowest possible dividend yield. This is not an even-handed approach, and his comments about my data being outdated and inconsistent should be ignored.

There are several specific data points that support this conclusion.

With respect to utility stock prices and dividend yields, I presented a graph on page nine of my rebuttal testimony that shows the month-by-month values

for the Dow Jones utility average. A year ago, at the end of November 2008, that index was at a level of 382. As of last Friday, November 6th, 2009, the index closed at just under 370.

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If you look on the second slide, what I call panel four, I've listed those numbers so that you'll have them. And they're directly from the graph and from the newspaper as of just this last week. Utility stock prices have not improved relative to a year ago, and Mr. Lawton's remarks about declining dividend yields and improving trends is simply wrong.

Utility stock prices remain depressed, and dividend yields remain high. These factors show that even as interest rates have dropped, the cost of equity capital for utilities has not come down.

Utility investors continue to be concerned about market volatility and uncertainty in the market.

I'd like to conclude my discussion with two additional brief comparisons of Mr. Lawton's data.

On page 15 of my rebuttal, I provided a summary table of Mr. Lawton's ROE results. In that table, I showed that but for his exclusion, the high end of his risk premium analysis and his inclusion of very low ROE results from the so-called empirical capital asset pricing model, Mr. Lawton's own analysis

would have produced an average REO of 10.4 percent, not the 10.0 that he recommends.

1Ø

This is on the third slide of what I call panel five. That's the panel at the top of the third slide. This table also appears in my rebuttal testimony.

His traditional DCF results are shown in the first row of that summary table. His average ROE from this model is five -- is 10.53 percent. Almost exactly the same as Mr. Peterson's recommended ROE.

While I continue to disagree with Mr. Lawton's dividend yield and growth rate calculations, if the Commission relies on the traditional DCF model, and even with Mr. Lawton's inputs, you can see there that panel five shows his range to be 10.4 to 10.6 percent.

On page two of my rebuttal Exhibit SCH 3R, I demonstrated a second point about Mr. Lawton's DCF analysis. And this deals with his dividend yield calculations.

In that exhibit, I show that Mr. Lawton's

DCF results would have increased further if he had used
a more representative time period for his dividend
yield calculation in his calculations.

Again, with his growth rates, but with stock

1 prices for the most recent three months, his DCF model 2 indicates an ROE range of 10.6 to 10.7. That's the 3 last panel on this third slide in my hand-outs there. 4 These results show that Mr. Lawton's efforts 5 to support an unreasonably low ROE are extreme, and 6 that his own analysis supports a higher cost of equity 7 for RMP. 8 With respect to Mr. Peterson, portions of 9 his DCF analysis also support an ROE that is higher 1Ø than he recommends. In fact, his approach to dividend 11 yields is straight forward, and the result of his 12 traditional DCF modeling based on Analyst's earnings, 13 growth estimates was 10.9 percent. 14 The 10.9 percent does not include his 15 earnings dividend weighting scheme that he did, which 16 you have used in some cases as the low end of the DCF 17 range. 18 Thank you. I'll try to answer any questions 19 that you may have. 20 CHAIRMAN BOYER: Thank you, Dr. Hadaway. 21 Ms. Schmid, questions for Dr. Hadaway? 22 MS. SCHMID: Yes. Thank you. 23 CROSS EXAMINATION 24 BY MS. SCHMID: 25 Q. Good morning.

- A. Good morning, Ms. Schmid.
- Q. In your direct testimony at lines 513 to 541, you talk about how, prior to the recent financial crisis, the greatest concern of utilities was transition to more open market conditions.
- A. I think around the general capital markets of the whole country, yes.
- Q. How has the recent financial crisis affected this transition to open access?
- A. I'm most familiar with the complete deregulation within the intrastate reliability counsel in Texas, because that's where I'm from.
 - Q. Okay.

A. And it appears that, in that area, the effects of deregulation have marched right on without much effect here.

The cost of capital is debated and the delivery-only cases is up somewhat. The Commission has allowed a somewhat higher return this year than they did last year. But other than that, the process is continuing.

MS. SCHMID: Thank you.

CHAIRMAN BOYER: Mr. Proctor? Questions to Dr. Hadaway?

MR. PROCTOR: Yes, thank you.

CROSS EXAMINATION

BY MR. PROCTOR:

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- Q. On page ten of your rebuttal testimony, sir? You've utilized a table, table three to the authorized equity returns?
 - A. Yes, I have that.
- Q. Am I correct that that represents what commissions have actually awarded -- or I shouldn't say awarded -- have found to be the just and reasonable ROE?
- A. I don't know the language that might be used, but these are the data that are reported for all major utility rate cases by the regulatory research associates group. But I think your words are probably okay, I just don't know that that appears in the RRA publication.
- Q. These would be the result of orders from Public Service Commissions or Utility Commissions.

 Correct?
 - A. Yes.
 - Q. All right.
- Now, on the reports from the second quarter of 2009 -- and you have the average return as 10.52 percent? Is that correct?
 - A. Yes, sir.

```
1
            Q. Would that have included the settlement from
2
      Pacificorp Utah, of 10.61, that was entered, I believe,
3
      the last general rate case in which you participated?
4
            A. Yes. That's right.
5
            Q.
                Does it include Pacificorp's Wyoming ROE?
6
                 I don't have the RRA publication up here
            Α.
7
      with me, but we could find out.
8
            0. Well --
9
                They usually list the cases. Depends on the
1Ø
      dates.
11
            Q.
                Now, this is what I have. It's a -- yeah.
12
      Let me just --
13
                 MR. PROCTOR: Pardon me, Mr. Chairman. And
14
      I've circled that there.
15
                 CHAIRMAN BOYER: I don't know that
16
      Ms. McDowell knows where you are.
17
                 MR. PROCTOR: I don't have another copy.
18
      I'm sorry.
19
                 I'm sorry. It was my fault. I should have
20
      handed it to her first.
21
                 CHAIRMAN BOYER: Why don't you approach the
22
      witness.
23
                 MR. PROCTOR: Absolutely. I apologize.
24
                 MS. SCHMID: Paul?
25
                 MR. PROCTOR: Oh. I have another copy.
```

1 I'm sorry. Okay. 2 THE WITNESS: I'm sorry. Do you want me to 3 respond about Wyoming? 4 Q. (BY MR. PROCTOR) Is Wyoming in that 5 particular --6 Α. Yes. And the ROE is not listed there. 7 Q. Do you know what the ROE was implied or 8 stated by the Wyoming Commission in that rate case? 9 Α. As I recall -- and this is subject to check, 1Ø because there are a lot of initial cases -- but I think 11 the ROE was just left where it had been previously. 12 0. Which was 10.25 percent? 13 Is my -- as I recall, yes. 14 Q. Okay. Thank you. 15 May the Commission assume, then, that you 16 believe that what other Commissions have authorized, in 17 other states, would be an appropriate piece of evidence 18 for them to consider? 19 I think if the Commission looks at the 20 28-year period that I use these data for, or the 21 45-year period for all of the cases that are there, 22 Mr. Proctor's statement is correct. 23 If we look at an individual case, which I 24 suspect we will, then we have to look at the

circumstances for that case. But I use these data to

25

try to develop the risk premium analysis, and to see generally, over a long-period of time, what Commissions have provided as ROE.

But it is indeed true, just like the Oregon case, will probably be listed here, like the Wyoming case was, with no ROE assigned. It just depends how the cases are reported.

- Q. Well, but in the Oregon case, which is just one case, I would agree. There is an implied ROE for the purpose of -- in Oregon, a particular tax statute, is there not?
- A. Yes. That's my understanding. I discussed this, and then I heard Mr. Williams' testimony about this. I discussed this with him yesterday.
 - Q. And that was 10.125 percent ROE?
 - A. Yes.

1Ø

- Q. Do you know if there is an implied ROE in the Washington resolution of that rate case? In which you also participated?
 - A. Right.

Again, the ROE is -- understand, and
Washington was left without change, which was

10.2 percent. But depending on how you review the cost
of debt, which is also changed, then the ROE can be
different than that. It's sort of in the eye of the

beholder in Washington.

1Ø

Q. Correct.

Has there been a general trend in the last -- in the two most recent quarters, reported in the regulatory focus for reduced ROEs?

- A. They've been pretty stable. About ten and a half percent.
- Q. Let's just turn for a moment, then, to the Oregon case. And you heard Mr. Williams testify about the joint testimony that you and he and Mr. Storm have filed. Correct?

You were here during that testimony?

A. Yeah. Our names are listed there, because one of the commissioners, in Oregon, said that he might have questions about certain parts of the joint stipulation testimony, and so my name was included to answer questions about ROE if it came up. It did not.

Mr. Williams was listed to answer questions about capital structure, if that came up.

- Q. Well, did you not adopt this testimony as your own?
- A. I did, at the request of the parties, to be available to answer those questions if they came up, but they did not.
 - Q. Did you assist in preparing it?

- 2Ø

- A. I saw a draft of it, yes.
- Q. Did you make any corrections? Additions?
- A. No.
- Q. So you do not consider this joint testimony to be your own product?
- A. I do, in the sense that I was asked if I would be willing to answer questions if they should come up during the Commission's hearing on the stipulation, and that my name needed to be added to this document so that they would know that I was going to be there for that purpose.

And I read what it said, and I certainly don't disagree with anything that it says.

- Q. Well, do you -- you don't disagree, but do you agree with it?
- A. I don't agree that the -- that the implied ROE is a market cost of equity, but this testimony doesn't say that. It just says that it's used for purposes of calculating the tax issue that Mr. Williams mentioned this morning, but it certainly doesn't say that it comes from my DCF range or anything else like that.
- Q. Well, it does, however, state -- and I could call your attention to page 19, beginning at line eleven. That testimony does state that the 10.125

1 implied rate is within the range of reasonable results, 2 does it not? 3 Α. It does say that. In the context of this 4 settlement, I agree with that. 5 Q. Well, it says that about five times, doesn't 6 it? 7 Α. It does. 8 MR. PROCTOR: Thank you very much, doctor. 9 CHAIRMAN BOYER: Thank you, Mr. Proctor. 1Ø Mr. Dodge, have you questions for 11 Mr. Hadaway? 12 I do. Thank you, Mr. Chairman. MR. DODGE: 13 CROSS EXAMINATION 14 BY MR. DODGE: 15 Dr. Hadaway, you've referenced the fact that 16 the companies you utilized all have one version or 17 another of an energy cost adjustment mechanism. But 18 all things being equal, would you agree that the 19 adoption of an energy cost adjustment mechanism should 20 reduce the risk of a utility? 21 Α. It depends on the circumstances, and how 22 energy costs have been treated prior to the adoption of 23 But generally, the rating agencies view the 24 presence of ECAMs as a risk-reducing mechanism. 25 So the answer to your question is yes, but

it could have other caveats that have to be applied.

MR. DODGE: Thank you. No further questions.

CHAIRMAN BOYER: Let's turn now to the commissioners.

Commissioner Allen, do you have questions for Mr. Hadaway?

COMMISSIONER ALLEN: One question,

Mr. Chair. And it kinds of relates to what I asked

Mr. Williams.

EXAMINATION

BY COMMISSIONER ALLEN:

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Q. When we deal with weeks and spreadsheets that are sometimes months old, I like to get the take on what's happening with the current markets. And I understand that could change by January and be totally different, but nonetheless, in terms of refreshing my understanding, the way I understand the situation in the last few days, the Federal Reserve has indicated a determination to keep interest rates low. The G20 has indicated their intent to have government intervention and stimulus continue as current -- as currently planned.

And if that all holds out, does that change any of your analysis of that change of risk premium

analysis, or what's your take on recent developments and the most recent data we have?

1Ø

A. Well, we all hope that the economy is improving. And based on the overall economy, it does appear to be. But unemployment, as you probably well know, is now over ten percent. 10.3 percent, the last report.

So the Federal Reserve system and worldwide similar systems are continuing to try to maintain this beginning of growth in the world economy and in the U.S. economy, And there is a hope that that will continue.

What this is -- the way they have to do this, of course, is to push down some of the interest rates that they can. The Federal Funds Rate is the one that we hear most often about in the U.S., but there's similar rates in other countries. And we know that there's a very strong policy issue about keeping mortgage rates in the U.S. down.

We can probably borrow money on a 30-year basis for maybe under five percent now. Some people, that's first-time borrowers and things like that.

So those kinds of interest rates that get blended in with others, and when there aren't mortgage-backed securities for Texas Teacher Retirement

Systems to invest its money in, those monies then flow into the higher quality debt, like single A rated utility bonds, and that pushes those interest rates down too.

1Ø

So I think we see, and I stated in my direct testimony and in my rebuttal testimony, fully acknowledge that high quality interest rates or interest rates for high quality debt have certainly come down. They've come down from the peaks they reached in November of -- December of 2008, and they've come down fairly steadily. But if we look at the market for utility equities, then that market hasn't improved.

Utilities -- there was a thing in USA Today that I picked up in the Denver airport when I was coming in yesterday, and it shows all the different sectors of the stock market. The only one that has performed worse than utilities, year to date and through the third quarter, has been the financial group. It still continues to be, you know, sort of hammered. So that's where I think the Fed's, you know, efforts are going more. But those things, for whatever, reason are not flowing through to utility stock prices. Dividend yields remain just as high.

They're higher than they were in October of 2008.

Right now they're higher.

1Ø

So depending on how you view the controversial issue of interest rates, my DCF model, based on Analysts' growth rates, none of the GDP issues, at all, shows that -- we asked for 11 percent when we did that. The DCF models were showing eleven and a half to 12. But we were seeing a downward trend in interest rates, so we didn't ask for eleven and a half or 12. Some companies have. But all of these things factor in, and we just are at a difficult time about changing things very much.

But this Company's cost of equity has not gone down since it settled its case last year.

COMMISSIONER ALLEN: Okay. Thank you.

CHAIRMAN BOYER: Okay. Commissioner

16 Campbell has no questions.

EXAMINATION

BY CHAIRMAN BOYER:

- Q. Dr. Hadaway, I know you're not the Company's capital structure witness, but if, as you've just testified, the cost of equity is increasing and the cost of debt is decreasing, why wouldn't a prudent manager look more to debt through financing than equity?
 - A. Well, the company has balanced that. They

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don't know the exact number but, as I recall, it's about a billion dollars of debt that they issued back in February when they got the five and a half and six percent rates, which is better than anybody else did. And it was because they were viewed as a -- as a very good place for debt investors to put their money. You're getting the benefits of low interest rates on their debt, but you're producing metrics, because of their lower-end rates of return and their lack of cash flow coverage of interest in debt as Mr. Williams was talking about.

exhibit in his rebuttal testimony. -- it not only talks about those imputed debt things, but it talks about where the metrics are and where they need to be if the company is going to stay a single A rated company, and their expectations that regulators will support the construction programs that are required to meet the load, and those metrics will improve.

- Q. So your position is that 800 some odd million dollars of equity infused by the parent and the additional three hundred and change in the future, is balanced out by the bond sale of December/January?
- A. It is to some extent. It depends on the size of the Company's construction program. What it

1 really has to do. 2 But this company is spending a lot of money 3 each year, over a billion dollars each year in new 4 construction, And those things require the Company to 5 go to market. And it causes its parent to have to make 6 decisions about infusing additional equity and how to 7 do that. 8 CHAIRMAN BOYER: Okay. Thank you, 9 Mr. Hadaway. 1Ø Any redirect? Ms. McDowell? 11 MS. McDOWELL: Yes, Chairman Boyer. 12 REDIRECT EXAMINATION 13 BY MS. McDOWELL: 14 Q. Dr. Hadaway, Mr. Proctor asked you several 15 questions about this testimony in Oregon in UE 210. Do 16 you have that testimony? 17 Α. Yes, I do. 18 On the first page it lists the witnesses who 19 sponsored that testimony, and I counted ten different 20 witnesses. Does that sound about right? 21 Α. Yes. That looks right. 22 0. So it was a panel presentation of testimony, 23 correct? 24 Α. Yes.

Now, you indicated in the -- in response to

25

Q.

a question from Mr. Proctor, that you don't agree that the implied ROE is the market cost of capital, but you do agree that, in the context of the settlement, the overall results is reasonable. Can you explain those statements?

A. Sure.

In -- in the Oregon case -- and I don't know how much this has already been discussed here, but there was some resolution of their power cost requirements, and there were some -- many other things. But in my mind, just from an outsider looking at the case, five percent rate increase is viewed favorably relative to a zero percent rate increase or a negative rate reduction. So it's just the tone of the whole thing.

I actually didn't end up going to Oregon and actual appearing, and my activity with respect to the settlement was from afar, just by e-mails. So I don't know all of the details of -- of what all went into it, but the company was pleased to be able to -- they improved their ROE from implied 10.0 to 11.12, but other things beyond that were obviously much more important, particularly a five percent rate increase.

Q. Dr. Hadaway, you've talked a fair amount about the comparison of market conditions from 2008,

the last rate case that RMP was involved in, to the present. Can you comment on how investor expectations, in your opinion, have changed or been affected by the market volatility that has occurred between those two cases?

1Ø

A. Well, what we saw was that, after the Lehman Brothers failure in September 2008, was almost a melt-down in our financial markets; in October, and November, and even to the end of December. Treasury bond rates went down. The corporate rates went way up. And that was because nobody wanted to hold the corporate debt. Only the very best issuers were able to issue at all. As Mr. Williams told you, companies out here, Arizona Public Service, were completely shut out for a period of time. And even high quality companies were shut out of the commercial paper market. It just didn't work.

Then, as we went forward in January, things actually started to improve a little bit, but then there was -- it was like a sinking spell, and the stock market actually hit its lows in March of 2009.

Since that time, most equities, like

Caterpillar Tractor, and John Deere, and people like

that, have done extremely well. The S&P index, for all

stocks, is up like 30 percent or something since its

lows in March.

1Ø

The utility stocks, for whatever reason -- and I don't know the reason for this -- have not enjoyed that sort of a change. As I said, they are the second worst performing group for the first three quarters of 2009, and for the third quarter of 2009.

And that's in yesterday's USA Today newspaper. It was right after the money section.

So it's like the market became disturbed, and as the economy began to improve, in the spring, that the cyclical-type stocks have enjoyed quite an increase, and they did even like yesterday. Dow Jones average was up like 200 points. The industrial average. But utilities remain -- on that graph that you can see on page nine of my rebuttal testimony -- still below where they were in November and December of last year.

Q. Dr. Hadaway, I wanted to ask you a question, one final question about the exhibit that you testified to with respect to power cost adjustment mechanisms.

I believe that is SCH 2R.

- A. Yes. I have that.
- Q. Just so I understand this, your testimony is that every member --

MR. PROCTOR: Excuse me, Mr. Chairman, but

1 this is beyond the scope of cross, as I understand it, 2 and counsel's understanding of it is just simply 3 repeating what the testimony was. I don't -- I don't 4 believe it's appropriate. 5 MS. McDOWELL: I'm sorry, I was just laying 6 the foundation for the redirect that I had in response 7 to Mr. Dodge's question. 8 CHAIRMAN BOYER: Ask your question and we'll 9 see where this goes. 1Ø MS. McDOWELL: All right. 11 Q. (BY MS. McDOWELL) What I -- my question 12 was, in response to Mr. Dodge's question, you indicated 13 that all things equal, a power cost adjustment 14 mechanism lowers risk. Is that a fair summary of that? 15 Α. It lowers the Company's operating risk, yes. 16 0. So can you -- the current situation is that 17 the company does not have such a mechanism. Correct? 18 Α. Yes. 19 0. And that -- and all of the other companies 20 in the comparable group do have them? 21 Α. That's right. 22 So would you please comment to the Company's

risk relative to the other members of their comparable

There are so many factors that affect the

company group with respect to power costs?

23

24

25

Α.

Company's risk.

1Ø

One factor, like an ECAM or a power cost adjustment mechanism, does sometimes get pointed to by the rating agencies, and it does certainly get debated in regulatory processes like this one, but there are many, many, many other things that effect the overall risk that a company has, and I don't think it's really appropriate to focus on that one issue.

I have not asked for an enhanced ROE, and Pacificorp or Rocky Mountain Power states where they don't have ECAM type mechanisms, we've asked for the same ROE in each place. But everyone knows what happened in the western energy crisis, and everyone knows what happened in the various states depending on the way those cost recovery things happened, and we know the risk that that imposes on the companies. Different jurisdictions were different.

Now, in Wyoming we have a mechanism, but in Wyoming we didn't have anything. In the energy crisis, the company was hurt very, very badly. It's all -- part of it is in the eye of the beholder, because there's so many other risks that might affect ROE, that it's sometimes unfortunate that we get so narrowly focused. But if we were just talking about the effect of the ECAM, and we're talking about using other

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1
      companies to estimate Pacificorp's ROE, what's in
2
      Exhibit SCH R2 shows you that those companies have
3
      ECAMs around the country. Or E-cams, as they're called
4
      here.
5
                 MS. McDOWELL: That's all I have.
                                                     Thank
6
      you.
7
                 CHAIRMAN BOYER: Thank you, Dr. Hadaway.
8
      You may step down.
9
                 Ms. McDowell, that completes your case, does
1Ø
      it not?
11
                 MS. McDOWELL: That's correct.
12
                 CHAIRMAN BOYER: Okay. Let's take a recess,
13
      then, until five minutes until the hour? So 12 or 13
14
      minutes to.
15
                             (Whereupon, a break was taken.)
16
                 ADMINISTRATIVE LAW JUDGE: Okay. Let's go
17
      back on the record, and turn now to the Division of
18
      Public Utilities.
19
                 MS. SCHMID: Thank you. The Division would
20
      like to call Mr. Charles Peterson as its witness.
21
                 CHAIRMAN BOYER: Has Mr. Peterson been sworn
22
      in in this proceeding?
23
                 MS. SCHMID:
                             No.
24
                 CHAIRMAN BOYER: Please raise your right
25
      hand.
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1	CHARLES E. PETERSON,
2	having first been duly sworn, was examined and testified
3	as follows:
4	CHAIRMAN BOYER: Thank you. Please be
5	seated.
6	Ms. Schmid?
7	DIRECT EXAMINATION
8	BY MS. SCHMID:
9	Q. Good morning.
1Ø	A. Good morning.
11	${\tt Q.}$ Could you please state your name and
12	business address for the record.
13	A. My name is Charles E. Peterson.
14	P-E-T-E-R-S-O-N.
15	My business address is Heber Wells Building;
16	160 East 300 South, Salt Lake City, Utah.
17	${ t Q.}$ By whom are you employed, and in what
18	capacity?
19	A. I'm employed as a technical consultant in
20	the Division of Public Utilities.
21	${ t Q.}$ Have you participated in this docket,
22	particularly with regard to rate of return issues, for
23	the Division?
24	A. Yes.
25	${f Q}_{f \cdot}$ Did you file direct testimony marked for

1 identification as DPU Exhibit 1, with accompanying 2 Exhibits 1.1 through 1.7(b)? 3 And I'd like to note that Exhibit 1.3(a) was 4 provided in both confidential and redacted form as 5 appropriate. 6 Did you cause that to be filed? 7 Α. Yes. 8 Did you just say through 1.7 on the 9 exhibits? 1 Ø That should have been 1.17B. 0. 11 Α. Yes, I did. 12 0. Do you have any corrections to that 13 pre-filed testimony? 14 Α. No. 15 Q. Did you file sur-rebuttal testimony which 16 has been marked for identification as DPU No. 1.0 SR, 17 which was also provided in confidential and redacted form? 18 19 Α. Yes, I did. 20 Do you have any corrections to that 21 pre-filed testimony? 22 Α. Yes, I do. 23 Q. Could you please walk us through them? 24 Α. Yes. 25 And I believe some of these numbers may be

1 considered confidential, so I don't know if that's a 2 problem. 3 0. To the extent that they are, if you could 4 identify the line, and then perhaps I could provide, by 5 some other means, or if any --6 MS. SCHMID: Has everyone here signed the 7 confidentiality agreement? 8 CHAIRMAN BOYER: I would hazard to venture a 9 quess on that. 1Ø And we're going to make a recording of this, 11 which will be posted to the internet, so let's just be 12 careful on that. 13 THE WITNESS: Okay. 14 CHAIRMAN BOYER: The confidential data. 15 THE WITNESS: Okay. 16 If you go to page eleven of my sur-rebuttal 17 testimony, and beginning with line 212, it says the 18 balance was, and then there's a confidential or 19 potentially confidential number. 20 MS. SCHMID: And I have provided those 21 numbers to Rocky Mountain's counsel, as well as noted 22 that these changes have been made to other counsel 23 present. And we could file a copy of this corrected 24 with the Commission. 25 THE WITNESS: I guess it's fair to indicate

1 that the corrected number is a little bit less than 2 half the original number. 3 MS. SCHMID: Yeah. Perhaps not. 4 CHAIRMAN BOYER: Perhaps during the lunch 5 break you could provide us with those numbers. 6 MS. SCHMID: Yes. Yes. 7 MS. McDOWELL: Commissioner, we will have 8 some cross-examination on confidential materials, so 9 maybe if we go to a confidential section during my 1Ø cross-examination, we could begin by having 11 Mr. Peterson put these -- this information into the 12 record. 13 CHAIRMAN BOYER: That's a good solution. 14 Thank you, Ms. McDowell. 15 (BY MS. SCHMID) And so do you also have a Q. 16 change on line 214? 17 Α. Yes. The number there would also change. 18 And then changes on 218 and 219? 19 Yes. I do not believe these would be 20 considered confidential, but I would change those to 21 read, starting with 218, its actual amounts results in 22 a capital structure of 50.8, or to four decimal places, 23 50.75 percent common equity; 0.3 preferred stock; and 24 48.9 for -- or percent debt. 25 Q. And so is the actual change number with

1 regard to the preferred stock, in parens, going out 2 four decimal places, 0.32? 3 Α. Yes. 0.32 would be four more decimal 4 places, and 48.94 for the debt. 5 Q. Thank you. 6 And those are the corrections. Α. 7 Q. If you were asked the same questions today 8 as set forth in your pre-filed testimony and as 9 corrected, would your answers today be the same as 1Ø those presented? In the testimony? 11 Α. Yes. 12 MS. SCHMID: The DPU would like to move the 13 admission of DPU Exhibit 1.1, with Exhibits 1.1 through 14 1.17(b), and also the admission of DPU Exhibit 15 No. 1.0SR. 16 And the Division will under -- will provide 17 the Commission with copies -- hard copies of the 18 changes as well, and the parties. The counsel for the 19 parties. 20 CHAIRMAN BOYER: What about DPU-1.0? The 21 direct testimony. 22 MS. SCHMID: Sorry, and DPU 1.0. Thank you 23 very much. 24 CHAIRMAN BOYER: Are there objections to the 25 admission of the -- of this testimony into the record?

1 MS. McDOWELL: No objection. 2 CHAIRMAN BOYER: Mr. Dodge? 3 MR. DODGE: No objections. 4 CHAIRMAN BOYER: Very well, they are 5 admitted into evidence. 6 (Whereupon, Exhibit Nos. DPU 1.1 through 7 1.17(b) and 1.0 SR were received.) 8 MS. SCHMID: Thank you. 9 Q. (BY MS. SCHMID) Mr. Peterson, do you have a 1Ø brief summary? 11 Α. I do. 12 0. Please proceed. 13 Thank you, Commissioners, for the 14 opportunity to briefly emphasize the important points 15 from my testimony in this case. 16 In my direct testimony, I asserted a 17 mid-point cost of equity for Pacificorp of 18 10.50 percent. That is surrounded by what I consider 19 to be a reasonable range of approximately 10.1 to 20 10.8 percent. 21 In arriving at this conclusion, I considered 22 a number of options in the discounted cash flow model 23 and the capital asset pricing model. I also developed 24 a risk premium model based upon Value Line financial 25 strength ratings which I use as a check on other

models.

1Ø

In developing the DCF models, I applied earnings-only forecast growth rates, dividend-only forecast growth rates, and the 75-25 percent weighted average of forecast earnings, and dividend growth rates that the Commission used in the 2002 Questar Gas General rate case.

I support this weighting as a reasonable compromise between the arguments for earnings-only growth rates and dividend or other growth rates.

In the single stage or one-step DCF models, the range was from 10.5 percent to 10.9 percent.

I estimated a number of two-stage DCF models which gave a range between 9.6 and 10.7 percent.

I have -- I gave more weight to the two-stage models than I have in previous years because, upon further reflection, I am more comfortable with the forecasts that I'm using than I have been in the past.

The historical results models gave a result in the 9.4 percent range, or less, which I consider to be unreasonably low in this case.

I've applied several variations of the CAPM model, but I have concluded that little or no weight should be given them because the results appear unreasonable to me. Using 20-year bonds as the

risk-free rate, the CAPM models averaged about 8.3 percent.

1Ø

My risk premium model had a range of 8.8 to 10.2 percent, and averaged about nine and a half percent.

Given these data and ranges, I concluded that a reasonable point estimate is 10.5 percent.

With the exception of equity capital structure, I have no particular argument with the Company's proposed cost of debt and preferred stock and the capital structure generally. The Company prepared a forecast of earnings and MEHC capital contributions for the test year in order to estimate an average capital structure.

Evidence to date suggests that the earnings forecast was optimistic, which, if corrected, should reduce the equity capital structure to about 50.5 percent from the Company's suggested 51 percent.

The other elements of the capital structure would adjust accordingly.

The primary differences between Company witness Dr. Hadaway and I are; one, his use of a historical weighted average gross domestic product growth rate resulting in higher DCF model numbers and his reliance on historical authorized returns in other

jurisdictions. His other risk premium models should likely be adjusted downward as well.

In my testimony, I argued against the GDP growth rate, and I believe that if authorized returns have relevance, they show that the recent awards are approximately in the ten and the quarter to the ten and a half range.

In sum, I believe my 10.5 percent cost of equity recommendation is fair and reasonable, and is supported by substantial evidence. My overall cost of capital estimate of 8.26 percent is also fair and reasonable and supported by substantial evidence.

Thank you.

Q. One question, just to clarify.

What was the percent of common equity that you mentioned, and did it reflect the change that you just made to the testimony?

A. The percent of common equity that I'm recommending is 50.5 percent. The Company had previously requested 51.0 percent.

MS. SCHMID: Thank you.

 $$\operatorname{Mr.}$$ Peterson is now available for questioning.

CHAIRMAN BOYER: Okay. Thank you,

Ms. Schmid.

Ms. McDowell, cross examination?

MS. McDOWELL: Thank you, Chairman Boyer.

CROSS EXAMINATION

BY MS. McDOWELL:

1Ø

- Q. So, Mr. Peterson, I'm going to begin by asking you some questions about your recommended capital structure in this case. I think you just clarified that your recommendation is 50.5 percent.
 - A. Yes.
- Q. And the Company's recommendation, the proposal, is 51 percent. Correct?
 - A. Yes.
- Q. So do you have your Exhibit 1.3(a) in front of you? And I believe it's a confidential exhibit.
 - A. Yes. We made it a confidential exhibit.

 I have it.
- Q. So I'm going to ask you some questions about this exhibit, and I'm going to offer a related exhibit, which will also be confidential. But I don't believe that my questions are going to be confidential, and I don't believe that they call for confidential information, but if you're unsure, then let's take a break and we'll talk with the Chairman about ways to proceed from here.

1 And when I do handle -- hand out the 2 confidential cross-examination exhibit, then that will 3 need to be sealed in the record, as appropriate. 4 And just to be clear, to be clear here, the 5 reason that we're into confidential information is 6 because we're talking about earnings forecasts. 7 So, Mr. Peterson, do you have DPU Exhibit 8 1.3(a) in front of you? 9 Α. Yes. 1Ø Do you see column one of that exhibit? The 11 label 2008? 12 Α. Yes. 13 And does that set forth the Company's most 14 recent actual capital structure for 2008? 15 It sets forth the capital structure for 16 December 31st, 2008, based upon the Company's 10-K 17 form. 18 0. And what was the common equity in 19 Pacificorp's capital structure as of that time? 20 5 billion 946 million. Α. 21 Q. And what is that on a percentage basis? 22 Α. A percentage basis? Of the capital 23 structure? 24 Q. Yes. 25 Α. It's 51.46 percent.

1	Q. And that's almost a full percentage point
2	higher than what you're recommending in this case.
3	Correct?
4	A. Yes.
5	${\tt Q.}$ Now, the second column of this exhibit, this
6	is your support supports your exhibit that supports
7	your recommendation of the 50.5 percent capital
8	structure in this case? Is that correct?
9	A. Yes.
10	Q. Now, I'm going to hand you a cross exhibit,
11	RMP Cross Exhibit 1, which works off of this exhibit.
12	And it is a confidential exhibit.
13	(Whereupon, Exhibit No. RMP CROSS 1
	was marked for identification.)
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14 15	Q. (BY MS. McDOWELL) So, Mr. Peterson, I've
15	Q. (BY MS. McDOWELL) So, Mr. Peterson, I've
15 16	Q. (BY MS. McDOWELL) So, Mr. Peterson, I've just handed you confidential RMP Cross 1. Do you have
15 16 17	Q. (BY MS. McDOWELL) So, Mr. Peterson, I've just handed you confidential RMP Cross 1. Do you have that in front of you?
15 16 17 18	Q. (BY MS. McDOWELL) So, Mr. Peterson, I've just handed you confidential RMP Cross 1. Do you have that in front of you? A. Yes, I do.
15 16 17 18	Q. (BY MS. McDOWELL) So, Mr. Peterson, I've just handed you confidential RMP Cross 1. Do you have that in front of you? A. Yes, I do. Q. Now, it's true, isn't it, that the company
15 16 17 18 19 20	 Q. (BY MS. McDOWELL) So, Mr. Peterson, I've just handed you confidential RMP Cross 1. Do you have that in front of you? A. Yes, I do. Q. Now, it's true, isn't it, that the company has never included capital leases as debt in the debt
15 16 17 18 19 20 21	<pre>Q. (BY MS. McDOWELL) So, Mr. Peterson, I've just handed you confidential RMP Cross 1. Do you have that in front of you? A. Yes, I do. Q. Now, it's true, isn't it, that the company has never included capital leases as debt in the debt as a part of its regulatory capital structure?</pre>
15 16 17 18 19 20 21	Q. (BY MS. McDOWELL) So, Mr. Peterson, I've just handed you confidential RMP Cross 1. Do you have that in front of you? A. Yes, I do. Q. Now, it's true, isn't it, that the company has never included capital leases as debt in the debt as a part of its regulatory capital structure? A. I don't know that.

1 Q. So -- and would you accept, also subject to 2 check, that the number in your estimated test-year 3 average for long-term debt includes capital leases? 4 Α. I would be surprised if it didn't. 5 Q. So, what I've handed to you as confidential 6 DPU Exhibit 1.3(a), is an exhibit that removes the 7 capital debt component. Do you see that in the third 8 column over? 59.4 million? 9 Α. I see what -- I see the 59.4 million, yes. 1Ø 0. And do you see that if you then move over, 11 it -- to the fourth column, that lowers the debt 12 component in the capital structure by removing capital 13 leases? Correct? 14 Α. Yes. 15 Q. And that in turn increases the common equity 16 in the capital structure to 51.24 percent. Do you see 17 that? 18 Α. Yes. 19 And that's a number that exceeds your 20 50.5 percent number, doesn't it? 21 Α. Yes. 22 And it, in fact, exceeds the Company's 23 51 percent capital structure proposal for its common 24 equity, doesn't it?

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Α.

Yes.

1 Q. 2 3 4 5 this case. 6 Α. 7 8 0. 9 1Ø Exhibit RMP 2. 11 12 13 0. 14 15 16

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- Q. So basically taking your -- your estimate and removing the capital leases from the debt structure produces a capital structure with a common equity component in excess of what the Company is proposing in this case
- A. Well, if you remove capital leases in about \$60 million, that would be in effect, yes.
- Q. Now, Mr. Peterson, I want to hand you another exhibit. This one has been marked as Cross Exhibit RMP 2.

(Whereupon, Exhibit No. RMP Cross 2 was marked for identification.)

- Q. (BY MS. McDOWELL) Now, Mr. Peterson, before I ask you a question about the cross examination exhibit I've just handed out, I wanted to ask you a general question. And that is, wouldn't you agree, that your 50.5 percent capital structure is insufficient to maintain the Company's Standard & Poor's rating, or at least to satisfy their metrics?
 - A. I would not agree with that.
- Q. So, can you turn to Cross Exhibit No. 2, please?

And I want to direct your attention to page 6, lines 112 to 122.

Mr. Peterson, do you recognize this

testimony?

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- A. Well, it's been a while, but it looks like it's my testimony from a couple of rate cases ago.
 - Q. From the Company's 2006 rate case?
 - A. Yes.
 - Q. Does that sound right?

And testimony in support of a stipulation in that case, supporting a 52 percent capital structure?

Does that sound right?

- A. Yes.
- Q. So I wanted to ask you to take a look at the testimony on lines one -- beginning on line 112. And there the question posed to you was, Did the Division consider the capital structure effects on the Company's debt ratings?

And can you read the response that follows, beginning on line 113?

- A. You want me to read the whole response?
- Q. Please.
- A. Okay.

Answer: Yes. Standard & Poor's published criteria indicated that, among other factors, a company with Pacificorp's risk profile needs to be an equity common and preferred percentage of 50 percent or higher to maintain the Pacificorp's current bond rating.

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Because Standard & Poor's includes short-term debt and heads an amount for purchased power agreements to the debt side of the equation, the result is the regulatory capital structure needs to be higher than the 50 percent in order to satisfy this particular rating agency criteria.

The Division estimates that the 52 percent common equity along with one percent preferred stock puts the company close to the minimum capital structure required by the Standard & Poor's criteria; therefore, the Company's efforts to date to increase its equity capital are reasonable in light of this rating agency criteria.

- Q. So, Mr. Peterson, in this testimony you indicated that a total of 53 percent common equity was close to the minimum required by Standard & Poor's.

 Isn't that correct?
- A. No, that's not quite correct. I said
 52 percent common equity plus one percent preferred.
- Q. But that combination would be close to the minimum required by Standard & Poor's, correct?
 - A. That's what I said, yes.
- Q. Now, there's nothing that's happened, since the time you filed this testimony in 2006, that would have caused Standard & Poor's to lessen their ratings

1 criterion, is there? 2 Not that I'm aware of. 3 0. If anything, hasn't the intervening credit 4 crisis heightened Standard & Poor's' standards with 5 respect to meeting its rating criteria? 6 Well, I guess that's debatable. The 7 Standard & Poor's has raised its -- has raised the 8 Company's debt rating in recent months, so obviously 9 they're not terribly concerned about it. 10 Well, the Company has consistently raised 11 its common equity percentage in the capital structure 12 over the past several years, hasn't it? 13 No, I think this was a high-water mark, in 14 2006. 15 Well, let me turn your attention to page 17 Q. 16 of your direct testimony. Lines 356. 17 Α. Excuse me, what was that page again? 18 Q. Page 17. 19 Α. Okay. 20 And which line number? 21 Q. Line 356. Actually, it's the sentence 22 beginning at line 352. 23 Okay. We have a problem. Where we have 24 different line numbers. 25 Q. I'm on -- the sentence beginning, However,

1 given the Company's capital expenditure levels? 2 Α. Okay. Okay. 3 0. And its intent not to pay dividends? 4 Α. I see that. 5 Q. Do you have that? 6 Α. Yes, I see that. 7 Q. Then it goes on to say, Allowing the Company 8 to increase its equity capital percentage to 9 approximately the levels it has been at during the last 1Ø couple of years is reasonable. 11 Do you see that? 12 Α. Yes. 13 So if you begin with the 52 percent number 14 we just looked at for 2006, do you recall that the 15 common equity percentage set in the 2007 rate case 16 order was approximately 50.4 percent? Does that sound 17 right? 18 Α. That sounds about right. 19 And in the stipulation that was approved 20 last year, there was a 51 percent common equity 21 component. Does that sound right to you? 22 Α. Yes. 23 So would you accept, subject to check, that 24 the average of those three numbers is a number in 25 excess of 51 percent?

- 1 Α. Subject to check, yes. 2 Again, higher than what you recommend in 3 this case, and also higher than what the Company's 4 proposed in this case? 5 Α. Meaning the average of those three or 6 four years? 7 Q. Three numbers, yes. 8 Α. Yes. 9 So I want to ask you some questions about 1Ø the corrections that you made in your sur-rebuttal 11 testimony. That's on pages 11 and 12 of your 12 sur-rebuttal. 13 Α. Sure. 14 MS. McDOWELL: So, Chairman Boyer, at this 15 point I'm going to be asking some questions about the 16 specific numbers that Mr. Peterson has testified have 17 changed since the time of the sur-rebuttal. 18 Is there a way you could CHAIRMAN BOYER: 19 word your questions by pointing out those numbers, and 20 then getting him to agree with them or disagree with 21 them without actually disclosing those numbers? 22 Otherwise, we're going to have to stop the
 - MS. McDOWELL: I think that there is about -- there are about five minutes of questions that

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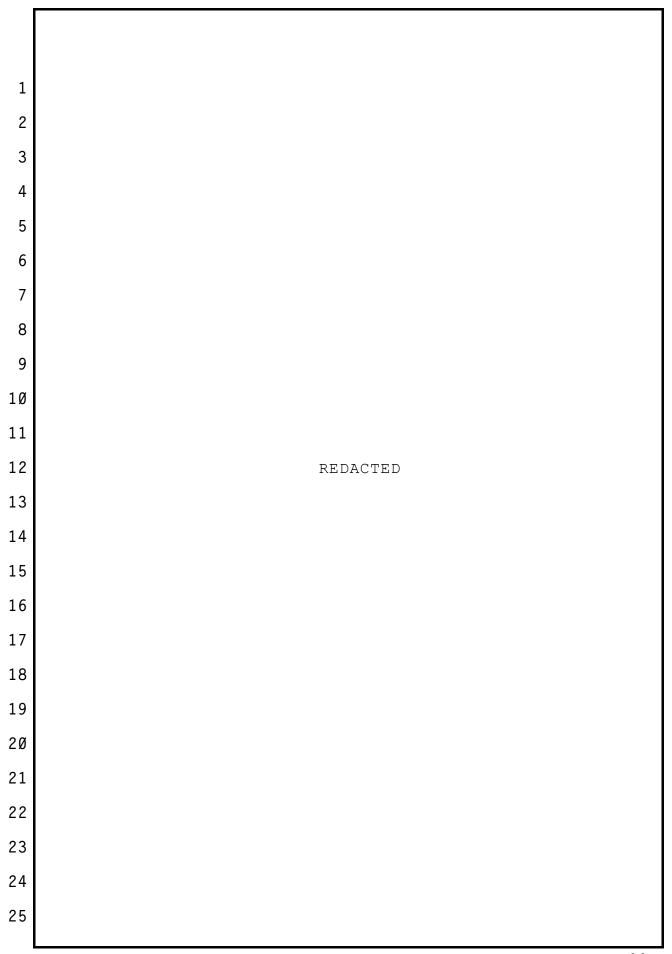
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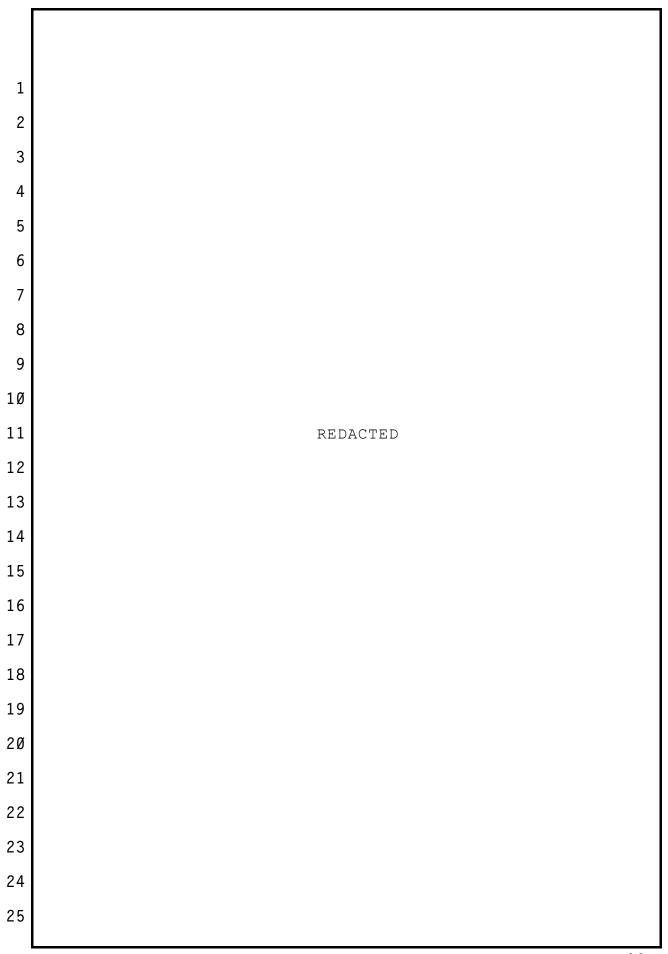
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digital recording.

1 we'll get into projected earnings and projected capital 2 structure levels that are likely to implicate 3 confidential information. So I'm sorry to -- I don't 4 think it's possible to do this line of questioning. 5 CHAIRMAN BOYER: Okay. Well, let's -- let's 6 deal with those in the audience today. 7 I believe everybody on the right side of --8 of my right side of the room has signed, or is covered 9 by the confidentiality requirements, as I see them. 1Ø And on your side of the room? They're all 11 your folks, right? And Mr. Dodge is representing a 12 party. 13 So I think that everyone here can hear the 14 evidence. 15 Now I'm going to have to take a 16 couple-of-minute recess and get someone to turn this 17 off, because I've never used this device. The digital 18 recording device. So we'll just take a two-minute 19 recess. You can just stay in place. 20 MS. McDOWELL: Thank you. I appreciate your 21 accommodation. 22 23 24

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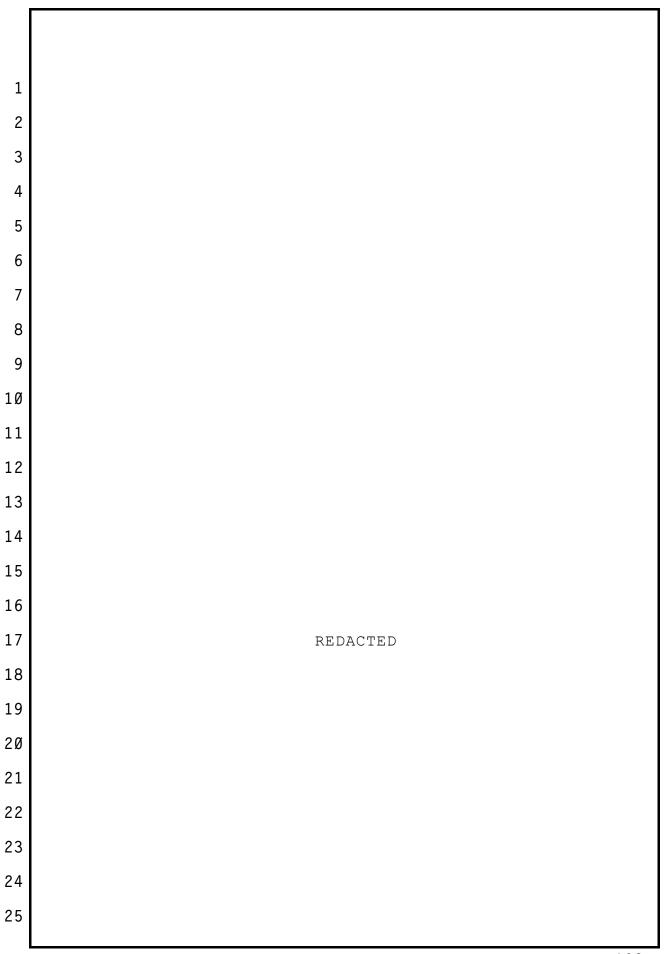


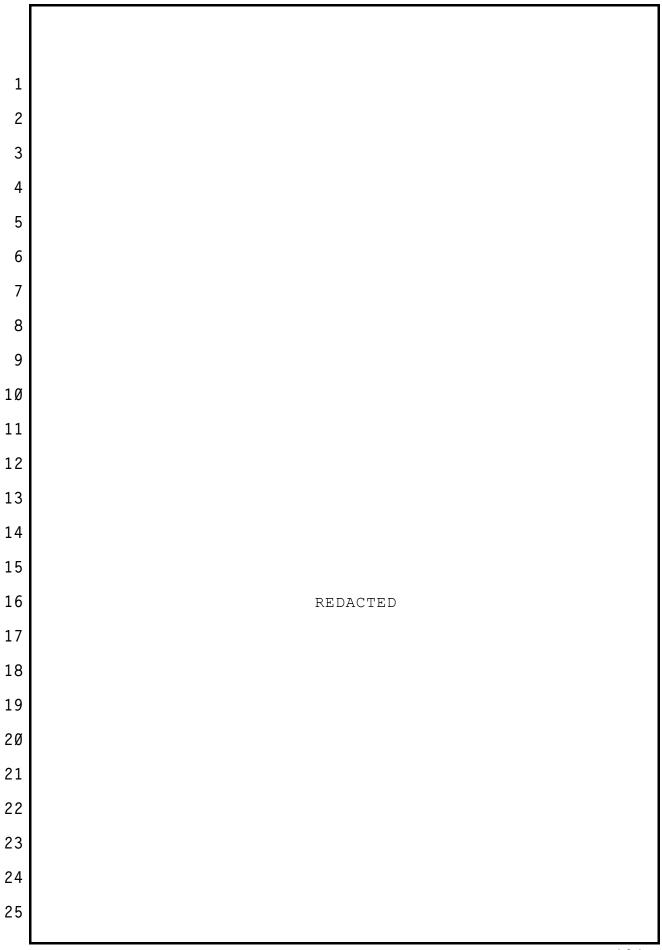


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1 CHAIRMAN BOYER: Thank you. 2 Okay. Back to you, Ms. McDowell. 3 back recording. 4 MS. McDOWELL: Thank you, Chairman Boyer. 5 Q. (BY MS. McDOWELL) I want to ask you about 6 your direct testimony at page 33, beginning on line 7 724. 8 Do you have that? Actually, it begins on 9 line 723. Do you have that testimony? 1 Ø Α. Yes. What is the --11 Q. It begins with the word However. 12 Α. Okay. That's line 722 on my copy, but I can 13 find it. 14 Q. Okay. So -- so, in any event, the sentence 15 that I'm -- wanted to ask you about, it 16 states, "However, the company is consistently -- just 17 to lay the foundation, you're talking about whether 18 Pacificorp is typical of the comparable companies in 19 your group, and you state, "However, the company is 20 consistently average or below average in return on 21 equity and return on assets and in revenues for fixed 22 assets." 23 Do you see that? 24 Α. Yes. 25 Q. And skipping down to lines 731, you -- to

line 731, you make another comparison about Pacificorp, or Rocky Mountain Power, as opposed to -- or compared to the companies in the comparable group.

And there you state that the Company's operating income, as a percentage of revenues, is favorable compared to the other companies, which suggests relatively good cost control performance by the company.

Do you see that?

A. Yes.

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- Q. Now, you provide an explanation or an opinion as to the possible cause of statements or the Company's performance with respect to or relative to the companies in the comparable group, beginning on line 725. Do you see that?
- A. Or 725 on my copy, and it begins, "Part of the reason."
 - Q. I'm sorry our page numbers are off.
 - A. Just a moment.

Oh, okay. When you had me down on line 730, I thought we were going to continue. But you back-tracked on me.

"Part of the reason," yes, I see that.

Q. So can you explain there your testimony?
I'm trying to reconcile these two comparison

points that you make.

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A. Well, yes.

Looking at the financial data, and comparing Pacificorp with the comparable or proxy companies that I use. And I think this is -- yes, it says on Exhibits 1.17, A and B.

I wanted a sense of how the company fit with these comparable companies in terms of these measurements.

And in some measurements, the company turned out to be -- to be better than average. To compare favorably with them.

And I highlighted the operating income as a percentage of revenues.

The other items that we men -- that we discussed earlier, such as return on equity, and return on total assets, and sales to fixed asset ratios were below average compared to these companies.

Fixed -- the sales or revenues to fixed assets were particularly low. And so you have a company that has a mixture of good and bad features with it, with respect to these financial ratios and analyses.

So the conclusion I came to, overall, is -- is that the company is about average, all over, with

respect to these financial ratios, with the comparable companies that I selected.

And while the conclusion was -- is that it was reasonable to use these comparable companies.

- Q. So I wanted to ask you specifically about your testimony from lines 725 -- or my copy, to 729, where you indicate that part of the reason for the below-level ranging for revenues for fixed asset may be due to the Company's wide geographic area that services low population base? Do you see that?
 - A. Yes.

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- Q. And then you conclude that this requires

 Pacificorp to invest in plant and service in this large

 region without the population density that other

 utilities have. Do you see that?
 - A. Yes. That's what I wrote.
- Q. Did you offer that as an explanation for the Company's consistently below average return on equity results?
- A. Well, specifically I think the -- looking up on line -- what's line 724 with me, part of the reason for the below-average ranking for revenues for fixed asset, then that was the explanation for that measurement, or my suggested possible explanation. I wasn't commenting here particularly on return on equity

and assets.

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Q. So, I want to just briefly hand you your 2008 testimony, page 27, lines 592.

And I just have one copy, so I'll show it to your counsel before I show it to you.

So, Mr. Peterson, I've just handed you your testimony from -- your direct testimony from Pacificorp 2008 rate case. And I've asked you to take a look at page 27, lines 592 to 606 of that testimony.

Do you have that?

- A. Yes.
- Q. And you provided almost identical testimony in the 2008 case on this point to the testimony we just went through. Isn't that correct?
 - A. Yes. Some things don't change.
- Q. So Pacificorp's relatively poor earnings performance and relatively good cost control performance compared to your proxy group is not a new issue, is it?
 - A. No.
- Q. So, Mr. Peterson, I want to read you a definition of business risk that was stated by this Commission in a previous case, Docket 97-049-08, and ask you whether you agree with it.

And the quote is as follows.

1 Defining business risk. 2 "Business risk arises from the operational 3 environment of the firm, so all operational aspects of 4 demand and supply are relevant to it. It is the 5 possibility that actual returns will deviate from 6 expected returns." 7 Do you agree with this definition of 8 business risk? 9 Α. Yes. 1Ø 0. So turning back to your testimony at page 11 33. 12 Α. Okay. 13 0. This is your testimony in this case. 14 Isn't this testimony that we just discussed 15 fairly summarized as describing a business risk that 16 the company faces applying the definition we just 17 discussed? 18 Α. That would be a fair representation, 19 although some of the -- well, what was discussed here 20 on this page, that would be primarily business risk 21 type of items. 22 MS. McDOWELL: So that's all the questions I 23 have. 24 I'd like to offer our Cross Exhibits 1 25 through 3.

1 CHAIRMAN BOYER: Are there objections to the 2 admission of Rocky Mountain Power Cross Exhibits 1 3 through 3? 4 MS. SCHMID: None. 5 CHAIRMAN BOYER: Then they are admitted. 6 MS. McDOWELL: I'd just note also that both 7 Cross Exhibits 1 and 3 consist -- 1 is confidential, 8 and 3 is partially confidential. 9 CHAIRMAN BOYER: Thank you. 1Ø (Whereupon, Exhibit Nos. RMP Cross 1 through 11 3 were received.) 12 CHAIRMAN BOYER: Very well. Let's turn now to Mr. Proctor. Have you questions? 13 14 MR. PROCTOR: Yes, thank you, Mr. Chairman. 15 CROSS EXAMINATION BY MR. PROCTOR: 16 17 Q. Mr. Peterson, in your rebuttal testimony, on 18 page ten line 179, you made the comment; "However, if 19 Dr. Hadaway believes that authorized rates of return in 20 other jurisdictions are valid estimators of cost of 21 equity, then perhaps Dr. Hadaway will now agree to give 22 weight to Pacificorp's own recent cost of capital 23 settlements in Oregon and Washington." 24 And there you cite, in a footnote, the two 25 cases that we discussed early this morning.

Mr. Peterson, were you present during

Dr. Hadaway and Mr. Williams' testimony pertaining to

those two cases and the settlements of them?

- A. Yes.
- Q. If that's the case, then I want you to make certain assumptions that come from that testimony.

And first of all, in the state of
Washington, the rate of return that's been requested of
the Commission is 8.06. That the return on equity is
10.2. And I want you to assume that that comes from a
fully litigated case wherein the Commission determined
10.2 percent as the return on equity for reporting and
accounting purposes.

And I want you to also assume that that rate effective date will be February the 2nd, 2010.

And in Oregon --

MS. McDOWELL: Your Honor, I'm going to object to this question. It's already gone on, I think, too long, and it includes way too many assumptions to be a proper question.

MR. PROCTOR: This witness is an expert, and I'm certainly entitled to ask him certain assumptions with regard to making an opinion.

CHAIRMAN BOYER: But Ms. McDowell does make a point. Can you separate the two and deal with the

Washington debut, the Wyoming case, whichever you want?

MR. PROCTOR: The question relates to both,

but I can certainly ask that question as it relates to

both.

CHAIRMAN BOYER: Thank you.

- Q. (BY MR. PROCTOR) With respect to Washington, Mr. Peterson, what weight should this Commission give to that resolution of the rate of return and return on equity?
- A. You're asking me to advise the Commission what weight they should give on it?
- Q. I'm asking you to provide an opinion as to what weight they should give.
 - A. Very little.

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- Q. Would that also be true of the rate of return of 8.08 in Oregon, and implied ROE of 10.125, and a rate effective date of January the 1st, 2010?
- A. While they may take notice of that, they should still understand that the problems that were discussed earlier still pertain. And that without a full explanation as to what the Commission decided, it's hard to see what give and take may have resulted from those decisions.
- Also, there could be somewhat unique local jurisdictional events or issues that may be not

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appreciated. However, the Commission could take notice of it, and give it what weight it feels it deserves.

- Q. Did you take into account, in your calculations, any local jurisdictional events?
- A. In my calculations, I did, in the sense that the Commission has, in the past, supported, more strongly, DCF models than alternative models. And that is a consideration that's a local jurisdictional issue.

I do not necessarily disagree with what the Commission has done in the past, although I've mentioned in my testimony that I think more consideration should be given to other models, particularly CAPM, when appropriate.

- Q. But you applied those models, whatever they were, to the Company as a whole, did you not?
 - A. Yes, I did.
- Q. So when you were suggesting that Dr. Hadaway should perhaps now agree to give weight to Pacificorp's own recent cost of capital settlements in Oregon and Washington, what rate were you speaking of for Dr. Hadaway to give?
- A. The comment in the sur-rebuttal testimony goes back to Dr. Hadaway's use of jurisdictional information. And so I was merely suggesting, for Mr. Hadaway, that he may perhaps want to give weight to

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it, since he gives weight to it in his other -- excuse I'm -- just got a charliehorse in my leg.

- 0. Has the wheel come off?
- Α. No, the wheel hasn't come off, so the commissioner didn't switch chairs on me.

As I mentioned earlier, one of the criticisms we've had ongoing -- or that I have had ongoing with Dr. Hadaway, is his use of jurisdictional information as representing a -- some sort of market indicator of what the cost equity would be. And so his -- given the -- which I disagree with.

So given the fact that there have been recent cases for his own client, where they've settled in the low ten percent range, then perhaps Dr. Hadaway should give some weight to it. I'm not going to suggest what it is, but it's a -- to me, it's an indication of the flaw in using jurisdictional results in a rate case.

- But yet you're selecting a model to apply to the Company as a whole that you believe comes from a local jurisdictional event.
- Α. Well, I'm giving weight to a model that's been based on local jurisdictional decisions. And, you know, that is what it is. But it does not -- but the model itself does not resolve -- or is not tainted, so

1 to speak, with these non-market factors. 2 You also, in your testimony, have suggested 3 that there is a range between 10.1 and 10.8 of a return 4 on equity. 5 You have selected 10.5 as -- as your number, 6 but the range that you, yourself, have cited, covers 7 the results in both Washington and Oregon, does it not? 8 Α. Yes, it does. 9 MR. PROCTOR: Thank you, Mr. Peterson. 1Ø CHAIRMAN BOYER: Thank you, Mr. Proctor. 11 Mr. Dodge, have you questions for 12 Mr. Peterson? 13 MR. DODGE: No questions. 14 CHAIRMAN BOYER: Very well. We'll turn now 15 to the commissioners. 16 Commissioner Allen? 17 And I have none either. 18 Ms. Schmid, any redirect? 19 MS. SCHMID: Yes, I do have some redirect. 20 And a portion of the redirect deals with the 21 confidential exhibits and questions pertaining to 22 confidential numbers, so I'd request that we cease the 23 digital recording, if it's -- pleases you. 24 CHAIRMAN BOYER: Okay. Let's hope our 25 colleagues are listening in and can disable the

recording device. We'll wait for a moment and see if they're listening in.

MS. SCHMID: While we're waiting, I do have one question that does not pertain to confidential information, and I -

CHAIRMAN BOYER: Let's proceed. We can go off the record and you can proceed with that question while we're adjusting the recording devices.

CROSS EXAMINATION

BY MS. SCHMID:

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Q. Mr. Peterson, you were asked questions regarding decisions in other jurisdictions, and you were asked to assume that a case was fully litigated.

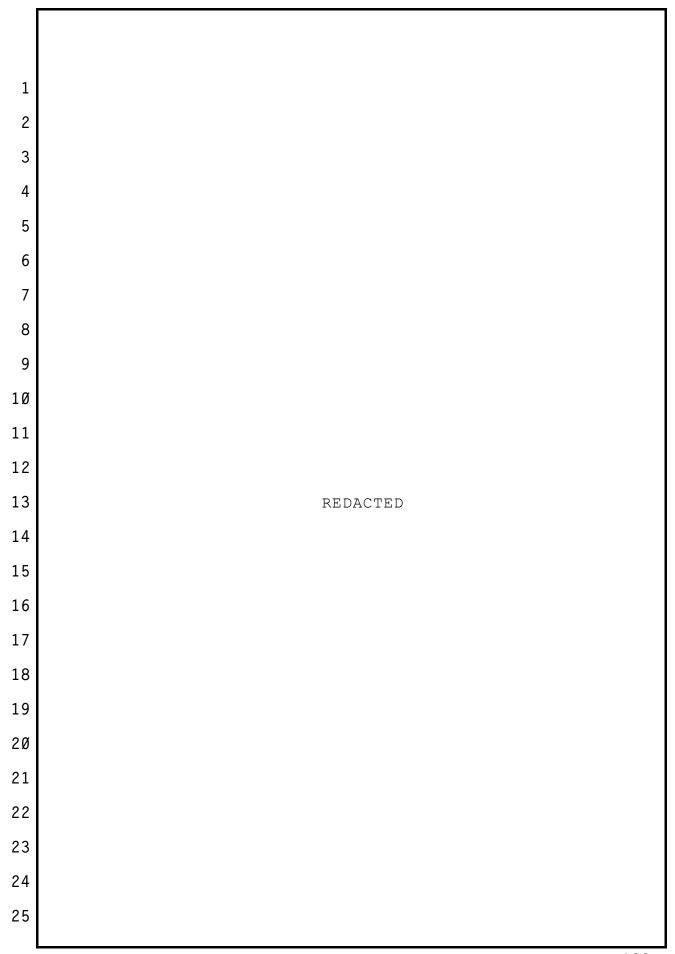
In your opinion, does it matter whether a case is fully litigated or settled? As to the validity or the bearings of the numbers that come out of such a case?

A. Well, a letter -- a fully litigated case -- CHAIRMAN BOYER: Is your mic on, Mr. -- THE WITNESS: I'm sorry, it isn't.

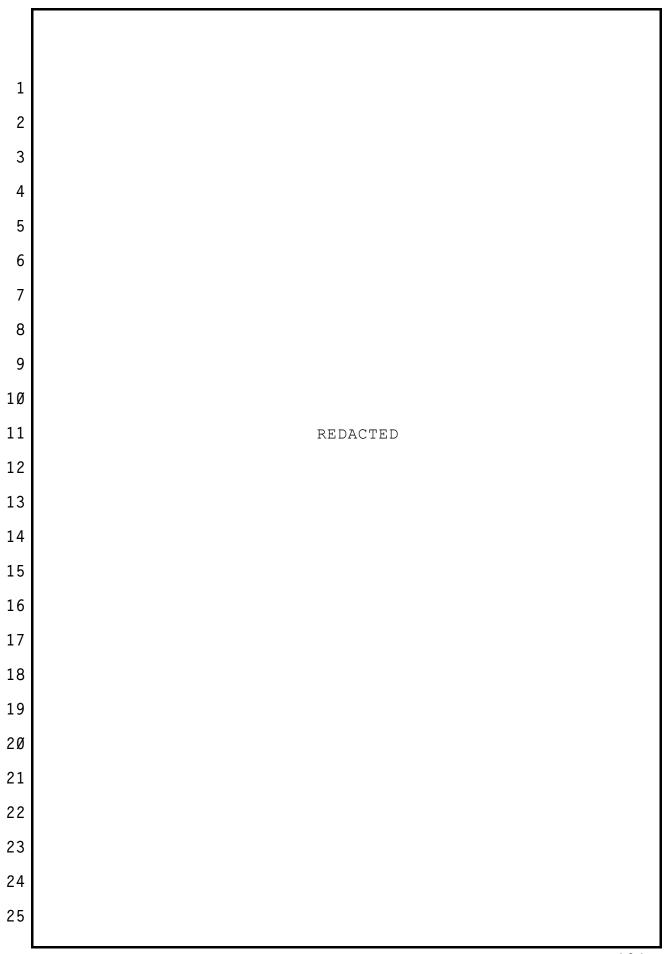
In a fully litigated case, presumably the Commission, or other body, has weighed the evidence and come up with an appropriate result. However, in a negotiated case, the parties themselves weigh the evidence and come up with what they think is an

appropriate result. So while it may be tempting to make a distinction between a fully litigated case and a negotiated case, as an outside observer it would be difficult to genuinely say that a negotiated case and a litigated case are necessarily qualitatively different in their outcomes. That's about all I can say about that. Q. Thank you. MS. SCHMID: And now I'd like to go to the confidential materials if I may. CHAIRMAN BOYER: Would you disable the recording devices, please?

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1 CHAIRMAN BOYER: Okay. We're all here but 2 Mr. Dodge. He's probably on his way. 3 Let's go back on the record. 4 And now is the time in the proceeding where 5 we'll hear from the Office of Consumer Services. 6 Mr. Proctor? 7 MR. PROCTOR: Thank you, Mr. Chairman. I 8 believe that Mr. Lawton needs to be sworn. 9 DANIEL J. LAWTON, 1Ø having first been duly sworn, was examined and testified 11 as follows: 12 MS. SCHMID: You may proceed. 13 DIRECT EXAMINATION 14 BY MR. PROCTOR: 15 Q. Mr. Lawton, you are Daniel J. Lawton, and 16 the person who filed pre-filed written testimony in 17 this matter. Is that correct? A. Yes, I am. 18 19 By whom are you employed? 20 Α. I am self-employed. I have a law firm in 21 Austin, Texas. 22 0. The testimony that you filed, there has been 23 filed, was -- is marked as OCS 1D ROR Lawton, 24 consisting of 36 pages, and --25 Oh. Mr. Lawton, I believe your mic may not

1	be on.
2	A. My light is. It's on now.
3	Q. Thank you.
4	And also, ten exhibits, marked Exhibit
5	OCS 1.1 through 1.10.
6	And in addition, OCS or sur-rebuttal
7	testimony marked OCS 1SR ROR Lawton, consisting of
8	eight pages.
9	Do you have any corrections that you wish to
1Ø	make to any of the testimony or the exhibits?
11	A. None that I'm aware of.
12	${ t Q.}$ And if the same questions were asked of you
13	today, would your answers remain the same?
14	A. Yes, they would.
15	MR. PROCTOR: The office would move to admit
16	the testimony of Mr. Lawton as marked.
17	CHAIRMAN BOYER: Are there any objections to
18	the admission of Mr. Lawton's testimony?
19	MS. SCHMID: None.
2Ø	CHAIRMAN BOYER: Okay. Very well. They are
21	admitted into evidence.
22	(Whereupon, Exhibit Nos. OCS 1D ROR LAWTON
23	and OCS 1.1 through 1.10 were received.)
24	${f Q}$. (BY MR. PROCTOR) Mr. Lawton, do you have a
25	brief summary of your testimony that you've filed in

this matter?

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- A. Yes, I do.
- Q. Would you provide that to the Commission, please?
 - A. Sure.

Good afternoon, Commissioners; Mr. Chairman, and Commissioners.

My name is Dan Lawton, and I provided testimony on behalf of the committee in this case, on the topic of rate of return that we've been hearing about most of the morning. I won't talk about Rate of Return 101. You've indicated you've read all of the testimony, and all of the details certainly, or certainly more than you need, probably, are in the written testimony.

My -- I just want to hit some of the high points here, and -- in my summary, and make a few brief comment on the important issues that I see, in trying to provide you guidance in making your important decision.

Now, in this case, the Company's asked for an 8.54 percent overall rate of return to be earned on a rate base that's \$4.6 billion. Just multiply those two, and we see that revenue requirements is a substantial part of return.

And embodied in the Company's rate of return, or -- of 8.54, is an 11 percent request for profit for the shareholders.

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Now, as I discussed in detail in the testimony I mentioned, that's already been filed and you've read, I recommend a ten percent return on equity in this case. And there are a number of reasons why I do, and why I believe it's appropriate.

But before getting to that, as you're aware, the overall return -- and I point it out, and an applied rate base is a significant component. And when you make your decision on return on equity in this case, every 50 basis points is worth about \$19 million of revenue requirements to consumers. And that impact, the decision you make in this case is not only this case, but future cases.

As I point out in my testimony -- I'm going to talk about it in a moment -- the Company is going to embark on what is often characterized as single-issue rate making. The legislature of Utah has provided the Company an opportunity to include major plant investments as single issues that -- and I think those cases, according to Mr. Walje, those cases will be forthcoming. And the return you set in this case will dictate the revenue requirement customers have to pay

in those future cases when single-issue rate making comes before you.

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It hasn't been before you yet, but it's expected.

Now, the difference between the witnesses in this case, or at least between Mr. Hadaway -- or Dr. Hadaway and myself, we all use the same models to estimate cost of equity. And we're pretty close in time periods and measuring cost of equity. The difference is some judgement involved on the imports of the models, but basically the models are the same.

And moreover, I've adopted and recommended adoption of the Company's proposed capital structure in this case, and the cost rates for debt and preferred stock.

The only difference between Dr. Hadaway and myself in this case is that I recommend a ten percent return on equity, and Dr. Hadaway recommends an 11 percent.

Now, one other consideration that's important, and I heard it discussed this morning, and that is current capital market conditions. What are they?

We've recently gone through this turmoil.

We all experienced it ourselves, in our own retirement

programs and investments. Current capital market conditions have substantially improved and overcome many of the problems that we saw in the marketplace back in September '08 through at least December '08.

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And I've got an exhibit in my direct testimony. It's CCS 1.2, and it shows the trends in interest rates.

And as you can see, the interest rates, for example triple A bonds, triple B bonds, are at or below the levels that -- that were in the market prior to the economic turmoil taking place.

What does that mean? That means that many of the government programs, not only in the United States but -- the Federal Reserve, but around the world have had an impact and continue to have an impact. And you'll see that current interest rates are even lower than the those I presented in my testimony.

Now, Dr. Hadaway and I had differences in inputs. And you'll see, at page -- I think it's page -- I wrote it down. Page 19, line 490 of my direct testimony. I cal -- we both calculate the DCF. I calculated the dividend yields for the DCF.

And I indicated at that time, based on six weeks of evidence -- of data, that the dividend yield is 5.1 percent for the comparable group. We both used

the same comparable group, so there's no difference there.

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And I pointed out that Dr. Hadaway's dividend yields of 5.5 and 5.6 percent in his direct testimony were 50 basis points too high, and should not be relied upon. They were out of date.

Well, what do we have in a sur-rebuttal testimony? Dr. Had -- and what did he say this morning? He's at 5.2 percent for his dividend yield.

So what I said in September, when I wrote this testimony, has turned out to be correct. And Dr. Hadaway has agreed this morning.

Same thing with growth rates. If you look at the growth rate recommendation I made in my direct testimony back in September, I recommended a -- a growth rate of 5.7 to 5.8 percent. You can see page 21, line 50 for that.

I pointed out Dr. Hadaway's growth rate in excess of six percent was too high. Ought not be relied upon.

Well, Dr. Hadaway's sur-rebuttal came down to 6.8 percent -- or 5.8 percent. Just at the top of my range.

So it -- again, what I was saying back in September has turned out to be quite correct.

1Ø

Now, another important factor, and -that -- that I recommend that you consider -- we talked
about it a moment ago -- is the single-issue rate
making. The Company's less risky. Why? Because it
will be allowed to file cases on an expedited basis,
and recover costs associated with major investments
without having to file a major rate case. That assists
the Company in avoiding regulatory lag.

The Commission will be required to use factors that are determined, many of which in this case, to set the revenue requirements in the future.

By eliminating regulatory lag and addressing one of the major problems we've seen in case after case, the Company complains, We have high growth, we need a lot of investment, we need to get the rates in place. Well, this single-issue rate making that Mr. Walje talks about in his testimony will certainly address that.

Also, an ECAM mechanism. The Company has proposed an ECAM mechanism, and I believe that -- that such will be coming before you. But it's addressed in this testimony because it reduces risk of the company. All you need to do is to look at Mr. Williams' evidence that he put in this morning.

In his rebuttal testimony, his last rebuttal

exhibit, is an S&P report on what should the rating of this company be. Pacificorp specifically.

The points they -- S&P brings up is ECAM -they're less risky because they have ECAMs in certain
states, and then they point to Utah and Washington,
where they don't have a purchased power adjustment
clause and said, Those cause risk. So by im -- putting
in an ECAM, the Company's risk, as seen by the rating
agencies -- these are the people that are talking, it's
the Company's own evidence -- Company's own risk goes
down.

And I ask that when you go through all of the evidence, and you vet it and consider all of these factors, that I hope you -- you can come up with a conclusion that -- that some return on equity close to ten percent is appropriate.

I thank you for your time.

CHAIRMAN BOYER: Thank you, Mr. Lawton.

Ms. McDowell, cross-examination?

MS. McDOWELL: Thank you.

CROSS EXAMINATION

BY MS. McDOWELL:

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- Q. Good afternoon, Mr. Lawton?
- A. Good afternoon, Ms. McDowell.
- 25 Q. So do you have your direct testimony in

1 front of you? 2 Α. T do. 3 0. I'd like to ask you a couple of preliminary 4 questions about your testimony. 5 Can you turn to page ten, please? 6 Α. I'm there. 7 Q. And do you see the question at line 248? 8 Α. I do. 9 Q. And it asks, What principal methodology do 1Ø you employ in your cost of capital analyses? 11 Α. Yes. 12 And then you indicate that the DCF model, 13 the discounted cash flow model is your principal 14 methodology. Do you see that? 15 Α. Yes. 16 0. In your opinion, is the DCF model the best 17 analytical technique for measuring a utility's cost of 18 capital? 19 In my opinion, yes. But that doesn't mean Α. 20 in my opinion that others should be ignored. 21 Q. Can you turn to -- well, let me just turn 22 a -- pass out a cross-examination exhibit for a moment. 23 Α. Sure. 24 (Whereupon, Exhibit No. RMP Cross 4 (ROR) 25 was marked for identification.)

1 Q. (BY MS. McDOWELL) So, Mr. Lawton, I handed 2 you what I've marked as RMP Cross Exhibit 4. 3 see that? 4 Α. I have it, ma'am. 5 Q. And can you identify that document? 6 This appears to be the testimony filed Α. 7 January 8th, 2009, on behalf of the Committee of 8 Consumer Services, in Docket No. 08-035-38. 9 Q. So that was Pacificorp's last rate case? 1Ø Yes. Rocky Mountain Power's last case. 11 Q. Right. Rocky Mountain Power's last rate 12 case. And that testimony was filed in January of 2009? 13 Α. That's correct. 14 Q. And is it fair to say that the data on which 15 you relied in filing this testimony was drawn from the 16 period immediately preceding January 2009, say December 17 of 2008? 18 Α. Or prior to that. 19 But generally about that time period? Q. 20 Α. It would depend on which data you're talking 21 about. 22 0. So sometime perhaps between September or 23 December 2008? 24 Α. Again, I don't know what date --25 If you get specific, I'll look at it.

Q. Fair enough. Fair enough.

So I wanted to ask you a question about a statement you made in your summary.

There you indicated that current market conditions have substantially improved since the time period of September through December 2008. Do you recall that testimony?

- A. That is correct.
- Q. And I wanted to test that hypothesis with you by comparing your testimony in the 2008 rate case that was drawn, at least in part from that period, and your testimony in this case.
 - A. Sure.

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Q. So can you please turn to page -- well, let me just back up a moment and ask you about dividend yields.

Now, you would agree that those are a key input into your principal methodology, your DCF method?

- A. Absolutely.
- Q. And again, just backing up for a moment, if stock prices are low, generally that will drive dividends higher. Is that correct?
 - A. That is correct.
- Q. And other things being equal, the higher the dividend goes, the higher the DCF results will be?

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1
            Α.
                 Assuming the same growth rates and impacts,
 2
      yes.
 3
            Q.
                 All things equal, that's the direction it
 4
      will go.
 5
            Α.
                 Yes.
 6
                 If you can turn to page 12 of RMP Cross 4,
            0.
 7
      and that's where you talk about the dividend yield in
8
      that testimony.
9
            Α.
                 Yes.
10
                 And I believe it's line 356.
            0.
11
            Α.
                 I'm there.
12
            Q.
                Do you see that?
13
            Α.
                Yes.
14
            Q.
                And there you indicate that your dividend
15
      yield was a range of between 4.62 and 4.66. Do you see
16
      that?
17
            Α.
               Yes.
18
                 So can you turn, now, to your testimony in
19
      this case, page 19?
20
            Α.
                 I'm there.
21
            Q.
                 And can you look at page -- or excuse me,
22
      line 490?
23
            Α.
                 I'm there.
24
                 And do you see your dividend yields stated
25
      for this case?
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1 Α. Yes. 2 0. 4.95 to 5.1 percent? Do you see that? 3 Α. Yes. 4 Q. So the difference, or the increase in 5 dividend yield in this case over the 2008 case is 6 between 33 and 44 basis points, correct? 7 Α. The change in the numbers reported, that's 8 the mathematical difference. But what you haven't 9 pointed out is -- we can address it, is the dividend yield calculation is different in both cases because of 1Ø 11 the economic crisis. 12 0. But the basic data, and your yield, shows 13 that your yield in this case is approximately between 14 33 and 44 basis points higher than the 2008 case. 15 Α. That's -- that's absolutely correct. 16 Q. Okay. 17 So then can you turn back to RMP Cross 4. 18 So that's your 2008 testimony, and turn to 19 table one, please? 20 That's on page 16. 21 Α. I'm there. 22 0. Line 460, the table that appears there. 23 Α. Yes. 24 Q. Now, do you see that you, at line 461, 25 summarize your DCF results in the 2008 case? And do

1 you see that's between 9.8 and 10.2 percent? 2 Α. T do. 3 0. So there's a mid-point of 10.0 from your DCF 4 model? 5 Α. Yes. I see that. 6 0. So now can you turn to the equivalent table 7 in your 2009 testimony, which is table three on page 8 23? 9 A. I am there. 10 0. Line 594. 11 And your DCF results in this case are 12 between -- as listed on line 594, between 10.2 percent 13 and 10.6 percent. Do you see that? 14 If you're looking in the comparable group 15 column, yes. That would be it. 16 Q. And I was actually just looking at your 17 summary statement at line 594. Α. 18 It's correct. 19 Range of estimates 10.2 to 10.6, with a 20 mid-point of about ten -- or cost of equity of about 21 10.4 percent. Do you see that? 22 Α. Yes. 23 So, again, that's about 40 -- that's 24 40 basis points higher than the 2008 case. Correct? 25 Α. Than the reported mid-point, yes.

Q. Right.

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So according to the results of your principal methodology, DCF, the cost of capital, has increased, since the end of 2008 to this case, a 40-basis point increase.

- A. There's a 40-basis-points difference, yes.
- Q. And that 40-basis-point difference is precisely the increase that Dr. Hadaway has recommended from the current ROE now in place for Rocky Mountain Power of 10.6, and the 11.0 percent recommendation he makes. Correct?
- A. Mathematically, that's -- that's his number.

 But, of course, you're -- by extrapolating from this,

 you're taking it out of context.
- Q. Now, Mr. Lawton, the 10.6 number, it's actually, I believe, 10.608 percent to be precise, is a result of a stipulation in this -- in the 2008 case.

 Correct?
- A. I don't think the -- I haven't rounded it out to the third digit, but I've been going with 10.6 percent.
- Q. And that amount is the result of a stipulation, correct?
- A. It's my understanding it was a stipulation on the last case.

- Q. And do you also understand that that
 stipulation was approved sometime in the spring, April,
 with effective dates in May?

 A. I -- I don't -- I did not follow, nor do I
 recall the -- the date the Commission approved their
 - Q. So do you understand that the cost of capital stipulation in that case was a separate stipulation, not a stipulation that was part of a larger revenue requirement stipulation?

stipulation, or the effective date.

- A. I -- I thought that the revenue requirement was stipulated in the last case.
 - Q. Why --

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- A. Not just --
- Q. My question was, do you understand that the cost of capital settlement itself was a separate stipulation?
 - A. No, I --
 - Q. You don't?
- A. I -- I was asked to look at the stipulation, as I recall, in the last case, because I was preparing testimony, as I recall.
- Q. And your client -- just to be clear, your client, the Office, was a party to that stipulation, correct?

- A. Well, I think so. I was hired in the last case, and they represented to me they were a party, and so I -- I did work. I think I reviewed the -- some documents, but I don't recall that it was a separate stipulation or a document separate and apart from all revenue requirement issues, or all issues in the case, as you represent here.

 Q. So, Mr. Lawton, your recommendation in the
 - Q. So, Mr. Lawton, your recommendation in the 2008 case was ten percent. Correct?
 - A. The --

- Q. Your ROE recommendation?
- A. If we're going by your Cross Exhibit No. 4, yes.
 - Q. That was your recommendation in your direct testimony. Correct?
 - A. I believe so.
 - Q. And you didn't file any sur-rebuttal testimony in that case?
 - A. I probably stipulated, or I didn't -- or didn't have time to file. I don't recall.
 - Q. So I wanted to ask you about some of the complaints that you have made about Dr. Hadaway's DCF analysis, both pertaining to his growth rate and his dividend yield.
 - A. Yes.

1 So I believe you have testimony at page five Q. 2 of your direct testimony, line 115, that summarizes 3 your concerns about Dr. Hadaway's DCF analysis. 4 Α. That's incorrect. 5 Q. And --6 MR. PROCTOR: I'm sorry, what was the 7 answer? 8 THE WITNESS: I think it was -- the answer 9 to her question was that is incorrect. 1Ø MS. McDOWELL: That is incorrect. 11 0. (BY MS. McDOWELL) I said that you had 12 testimony on -- I thought you said that is correct. 13 I said this is -- on page five, this is 14 testimony that summarizes concerns that you have about 15 Dr. Hadaway's constant growth DCF method. 16 Α. That is correct, but your question was, at 17 page -- line 115, that summarizes your critique of --18 or -- or complaints about Dr. Hadaway's DCF. 19 question would be incorrect. 20 All right. So -- so, just as far as it 0. 21 goes, you're simply referring to the constant growth 22 DCF, your concerns about the constant growth DCF method 23 in this Q and A. Is that right? 24 Yes. I was talking about his constant

growth DCF on line 115, to which you referred, that is

1 discussing growth rates. 2 And I'm sorry, I meant to say the answer 3 beginning on line 115. So sorry if that question was 4 confused. 5 So basically from 115 to line 121. 6 And there you talk both about growth rates 7 and dividend yields. Correct? 8 Α. No. 9 Q. On line 120? You express a concern about 10 the dividend yield estimates. Do you see that? 11 Α. Yes. Yes. 12 So this is really not a major point, but 13 just trying to lay the foundation that these are the 14 two major issues you've raised about the constant 15 growth DCF method. Correct? 16 Α. That is correct. 17 Q. Thank you. 18 So I want to hand you another cross 19 examination exhibit. This one would be Cross 20 Examination Exhibit 5. 21 Α. Okay. 22 (Whereupon, Exhibit No. RMP Cross 5 23 was marked for identification.) 24 Q. (BY MS. McDOWELL) So I've just handed you 25 what I marked as Cross Examination Exhibit No. 5.

1 And I just wanted to follow up on both your 2 testimony that we just referenced on page five line 3 115, and also your comment in the summary about 4 Dr. Hadaway's analyst growth rates. 5 MR. PROCTOR: Excuse me, Mr. Chairman, but I 6 have to object to questions at this point in respect to 7 Cross Exhibit 5. 8 One, there's no foundation that's been laid 9 for the source of the information, particularly in 1Ø respect to the last box and the middle box, and 11 certain -- and there's a reference to Lawton direct 12 testimony, and -- but there's been no foundation as to 13 where within his direct testimony that particular table 14 appears. 15 So there's just an absence of a foundation 16 we can direct -- that we can understand. 17 Furthermore, to includes two unidentified 18 boxes that aren't from this witness, apparently, as 19 a -- is just inappropriate for this particular exhibit. 20 If you want to have a separate exhibit, 21 that's another thing. 22 CHAIRMAN BOYER: Mr. Proctor raises a valid 23 point. 24 Ms. McDowell, could you give us a little

foundation as to who created this?

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MS. McDOWELL: I intended to.

CHAIRMAN BOYER: Thank you.

1Ø

- Q. (BY MS. McDOWELL) And my first question was, have you compared Dr. Hadaway's growth rates in his rebuttal testimony with the growth rates that you provided in your direct testimony?
- A. I don't understand -- could you repeat that,
 please?
- Q. Have you compared the growth rates from the Analyst's growth rates, have you compared those from Dr. Hadaway's rebuttal testimony to those you used in your direct testimony?
- A. Yes, I have. And that's what I talked about to the commissioners in my opening statement.
 - Q. Correct.

So, turning to Cross Examination Exhibit 5, the first box purports to list the growth rates from your direct testimony.

And can you tell us what exhibit number the growth rates, from your direct testimony, would be listed on?

A. Yes. For box number one, that's entitled Lawton direct testimony, you would go to Exhibit OCS 1.5, page one of three, and the -- as well as the average are included on that page.

1 And they -- looking at the averages at the 2 bottom spot-checking them, they look like they were 3 taken from my exhibit correctly. 4 Q. Thank you. 5 So, now, if you'd look at Dr. Hadaway's 6 growth rates in his rebuttal testimony, they're derived 7 from, and SCH 5R, page two of five. Do you have that 8 exhibit? 9 Α. I may. 1Ø 0. Would it be helpful if I handed you a copy? 11 That would be fine too. Α. 12 Thank you. 13 MR. PROCTOR: Do you have a copy for me? 14 MS. McDOWELL: It's in Dr. Hadaway's 15 testimony. Rebuttal testimony. 16 MR. PROCTOR: And which exhibit is it? 17 MS. McDOWELL: SCH 5R page two of five. 18 The growth rates on Cross THE WITNESS: 19 Exhibit RMP 5, in the middle box representing 20 Dr. Hadaway's rebuttal testimony, appear to match his 21 Exhibit RMP SCH 5R, page two of five. 22 MS. McDOWELL: Thank you. 23 0. (BY MS. McDOWELL) So it's true, Mr. Lawton, 24 isn't it, that Dr. Hadaway and you both relied on the 25 same sources for Analysts' growth rate forecasts; Value

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      Line, Zacks, and Thomson? Is that correct?
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                 That -- that is correct.
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            0.
                 And --
 4
                 But I do rely on an additional growth rate
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      that I don't think Dr. Hadaway employed in this case.
 6
      I think he has in others, but not in this case.
 7
            Q.
                 Based on the growth rates that are listed
8
      here, as a result of Dr. Hadaway's updates,
9
      Dr. Hadaway's growth rates are now basically the same
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      or lower than yours, correct?
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            Α.
                 About the same as the 5.88 that I presented
12
      and the 5.83 that he has here.
13
                His are slightly lower?
14
            Α.
                 Right. Five basis points.
15
                 Certainly your comment that the growth rates
16
      are overstated is no longer the case, given the
17
      rebuttal updates, correct?
18
            Α.
                 No. I think that's incorrect. Incorrect.
19
            Q.
                 Okay. Let's go back.
20
            Α.
                 I wanted to make sure you heard that one.
21
            Q.
                 Thank you.
22
                 Let's go back to page five of your testimony
23
      there.
24
            Α.
                 Okay.
25
            Q.
                 In there you indicated that, on line 117,
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1 that Mr. Hadaway -- or excuse me, Dr. Hadaway's 2 forecast estimates are overstated. 3 Α. Yes, ma'am. 4 By about 20 points. That's -- as a result 5 of the rebuttal updates, that testimony is no longer 6 accurate. 7 Α. No, that would be incorrect. 8 0. That the rebuttal -- this testimony does not 9 apply to the rebuttal testimony updates that 1Ø Dr. Hadaway's filed. Correct? 11 Α. That's correct. 12 0. Thank you. 13 The other issue you raised on page five --14 and this is the comment on lines 120 and 121 -- was 15 with respect to stock prices and dividend yields. 16 I'm sorry, if you -- shall I speak up? 17 Α. A little bit. Yes. Page five of which 18 document? The direct? 19 Q. Yes. Back to your direct testimony, page 20 five. This time, lines 120 to 121. 21 Α. I am there. 22 Now, there you complain about the dividend 23 yields being overstated. Do you see that? 24 Α. Yes. 25 Q. Now, I wanted to direct your attention to

1 page 18, where you discuss how those dividend yields 2 were calculated. How your dividend yields were 3 calculated. 4 Α. Okay. 5 I'm there. 6 0. And on lines 479 to 483, do you see that? 7 That you indicate that you calculated them using --8 looking at five different stock price periods? 9 Α. Yes. 10 And you indicate that you did that because 11 of substantial volatility in the market. Is that 12 correct? 13 Α. Yes. 14 Q. That's at line 479? 15 Α. Yes. 16 0. So can you turn back to RMP Cross 4, which 17 is your 2008 testimony? Α. 18 Yes. 19 And can you go to line 12 -- or excuse me, 20 page 12 of that testimony? 21 Α. I'm there. 22 Now, beginning on line 343, you talk about 23 how you calculate the dividend yield in the 2008 case. 24 Α. Yes. 25 Q. Do you see that?

1 And again, you refer to substantial 2 volatility in the market. So that portion of the 3 testimony is similar to the testimony in this case. 4 Correct? 5 Α. Similar, but when I was doing this analysis, 6 obviously we were in the midst of the worst market 7 turmoil since the Depression. 8 0. So in this case, you -- in the 2008 case, 9 you employed a 52-week high and low average --10 Α. Right. 11 Q. -- is that correct? 12 Because of that market turmoil. 13 0. Now, in this particular case, of your five 14 stock prices that you reviewed, you chose the six-week 15 stock price, correct? 16 Α. Right. In which in ordinary times and all 17 my testimony I typically employ the six-week stock 18 price. 19 Q. And that was the highest of all the five 20 periods you sampled. Right? 21 By "highest," what do you mean? Α. 22 0. The stock prices were the highest in that 23 particular sample of the five that you looked at. 24 Α. They may have been. Let me just check.

25

Q.

Okay.

1 And while you're checking, can you check 2 also on the results of the 52-week average? 3 MR. PROCTOR: Excuse me, counsel. 4 Mr. Chairman, if Mr. Lawton could be given 5 an opportunity to look at the first document first; and 6 also, I would appreciate it if he'd tell us where he's 7 looking, and then we can go to the second question. 8 THE WITNESS: I am looking at my exhibit 9 OCS -- I've got to flip -- 1.5, page two. And I'm 1Ø looking at columns O, and R, and S. 11 And in answer to your question, the highest 12 stock price would be column O, which is the six-week --13 woops, excuse me. The highest stock price would be R, 14 the 52-week average, I think. 15 That's the median, excuse me. Do you want 16 me to look at the average? 17 MS. McDOWELL: Average, please. 18 THE WITNESS: The highest stock price would 19 be column O, which is the six-week average. 20 0. (BY MS. McDOWELL) And the lowest stock 21 price is the 52-week average, correct? 22 Α. Right. The difference between them is 3546 23 versus 3451. 24 Q. Almost a dollar? 25 Α. Almost a dollar.

1 But as it turns out, the yield was 2 5.1 percent, which is what Dr. Hadaway proposes today. 3 So I was right on. 4 Q. Can you turn to page 28 of your testimony, 5 please? 6 Α. Page what? 7 Q. 28, of your direct testimony, please. 8 Α. I'm there. 9 Now, I wanted to ask you about your risk Q. 1Ø premium range. 11 Here you indicate that the range is from 12 9.52 to 10.39. Do you see that? 13 Α. Yes. 14 Q. With a mid-point of 9.99 -- excuse me, 9.96. 15 Do you see that? 16 Α. Yes. That's what it says. 17 Q. So I just wanted to go back through your 18 testimony about -- and see where you drew those 19 numbers. 20 On page 24, line 634, you go through your 21 basic risk premium analysis and indicate that it 22 produced an estimate of 10.39. Do you see that? 23 Yes. That's an update of Dr. Hadaway's risk 24 premium analysis, as pointed out there. That turns out 25 10.39.

1 Q. And then, turning to page 24, line 641, you 2 describe an alternative risk premium. 3 And on line 641, you indicate that that's --4 that that produces a result of 9.52. Do you see that? 5 Α. Yes. 6 And then, if you turn the page to page 25, 0. 7 line 643, you report another risk premium result of 8 11.32 percent. Do you see that? 9 Α. I do. 1Ø But that result does not appear in your 11 range -- your risk premium range in your table on --12 table four on page 28, does it? 13 Α. That's correct. 14 Q. And nowhere in this testimony do you explain why you excluded that number of 11.32 percent, do you? 15 16 Α. Yes, I believe I do. 17 I think I point out that the geometric mean 18 of calculating the risk premium is -- is more 19 appropriate. 20 0. Can you show me where that testimony is? 21 Α. Hold on a second. I don't see it here. 22 I usually have it in my testimony, but I 23 don't see it here. But that's why.

Well, I am curious about that, because

Dr. Hadaway's rebuttal testimony, at page 15, lines

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Q.

1 262, indicates that had you included that 11.32 number, 2 that would have produced a mid-point of your risk 3 premium analysis of 10.4 instead of 9.96. Do you 4 recall that testimony? 5 Α. No. What page are you on? I have his 6 rebuttal here. 7 Q. It's page 15, line 262. 8 Α. I see it. 9 And there, if you include the risk -- your 1Ø third risk premium result of 11.32 percent, it produces 11 a mid-point in your risk premium analysis of 12 10.4 percent, correct? 13 Α. That's what the math works out to be. 14 Wouldn't change the results. 15 Q. But even in your sur-rebuttal, after 16 Dr. Hadaway pointed out that you omitted one of your 17 risk premium results, the high end result without 18 explanation, you never provided any explanation for 19 that in your sur-rebuttal either, do you? 20 Α. No. I didn't address the issue. I didn't 21 address everything Dr. Hadaway said in his testimony. 22 MS. McDOWELL: That's all I have. 23 you. 24 I'd like to, before I close, offer both

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Cross Exhibits RMP 4 and 5.

1 CHAIRMAN BOYER: Any objection to the 2 admission of RMP Cross Exhibits 4 and 5. 3 MR. PROCTOR: Not as to 4. 4 As to 5, the block on the far right of the 5 page was not referred to in any way. No foundation was 6 laid for it. 7 And I would agree to the admission of 8 Exhibit 5, but only if that last box is stricken. 9 CHAIRMAN BOYER: You did not refer to it, 1Ø Ms. McDowell. 11 MS. McDOWELL: We referred to it indirectly 12 by talking about the averages that are produced. 13 differences in the averages are explained by the third 14 box, which is just illustrative, and just explains how 15 the differences in the averages, which Dr. Lawton 16 testified to, was produced. 17 CHAIRMAN BOYER: Did Mr. Lawton prepare this 18 exhibit? Or --19 MS. McDOWELL: No. This was a cross 2Ø examination exhibit, but it is drawn from the S -- as 21 he testified. 22 CHAIRMAN BOYER: I don't think the record is 23 clear as to what the mathematical calculations include. 24 MS. McDOWELL: The --25 CHAIRMAN BOYER: The third box.

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MS. McDOWELL: Well, the question that I asked him is did you -- did he compare the growth rates, and we went through that and compared the growth rates. And the results of the comparison we simplified by looking at the averages, but the numbers behind the averages that lead up to that are just explained by the third box.

It's not a major point, the third box was just a helpful box that shows if you compare them, where the differences are that produce the differences in the average.

MR. PROCTOR: Mr. Chairman, it's not helpful if there was no explanation for it.

It was not referred to in the course of the examination. The only thing that was discussed, as far as the comparison of the two, was Lawton direct, the last row, and Dr. Hadaway's rebuttal, the last row.

With the striking of that last box, in its entirety, we would have no objection to the admission of Cross Exhibit 5.

MS. McDOWELL: It's not a major point.

CHAIRMAN BOYER: No, I can see that.

MS. McDOWELL: We're willing to -- I mean, we put that in there to be helpful and to be completely transparent. If people want less transparency, people

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      can do their own calculations. We were doing it to
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      avoid an objection like this.
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                 CHAIRMAN BOYER: I'm going to sustain
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      Mr. Proctor's objection here. We'll strike the last
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      box. We can do the math ourselves.
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                 MS. McDOWELL: That's fine. Thank you.
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                 (Whereupon, Exhibit Nos. RMP CROSS 4 and 5
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                  were received.)
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                 CHAIRMAN BOYER: And we do want to make sure
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      that Mr. Lawton makes his plane -- is it Dr. or Mr.?
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                 THE WITNESS: No, Mr. But thank you to
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      Ms. McDowell.
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                 MS. McDOWELL: I'm sorry.
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                 CHAIRMAN BOYER: Well, you have a juris
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      doctor.
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                 THE WITNESS: I do. There we go.
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                 CHAIRMAN BOYER: Thank you for that,
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      Ms. McDowell.
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                 Ms. Schmid, do you have questions for
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      Mr. Lawton?
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                 MS. SCHMID: None.
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                 CHAIRMAN BOYER: Mr. Dodge?
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                 MR. DODGE: No questions.
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                 CHAIRMAN BOYER: Turn to the commissioners.
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                 Commissioner Allen?
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Commissioner Campbell?

COMMISSIONER CAMPBELL: Just one.

EXAMINATION

BY COMMISSIONER CAMPBELL:

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- Q. Would you once again clarify for us the difference between the Geometric mean verses the arithmetic mean, and why one is used verses another?
 - A. Sure. Absolutely.

In finance, typically -- and some sciences, you use the Geometric mean because it measures what we're measuring. For example, on risk premium, we're looking at returns from 1926 through 2008. And what the geometric measures -- mean measures is the return you would have to have over that time period to end up at a -- at the level you ended up with, rather than the -- the arithmetic average.

And the geometric mean is calculated by multiplying -- it's a sequence of multiplications. For example, the numbers two, four on an average -- two and four, averaged, math -- an arithmetic is two plus four divided by two, or three. On a geometric mean, it's two times four to the one-half power.

And what -- what this measures is the return you would need to have, each and every year over that time period, to end up where you ended up.

So when you look at Ibbotson and Sinkfeld, historical data, finance data, you would look at the returns from 1926 through 2008, and it -- it's a better measure, I believe, mathematically, of -- of what the average is over that time period.

I hope that's helpful.

CHAIRMAN BOYER: Okay. I have no questions.

Mr. Proctor, any redirect?

MR. PROCTOR: Yes, thank you.

REDIRECT EXAMINATION

BY MR. PROCTOR:

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Q. Mr. Lawton, you were referred to your testimony filed in the most -- in the last case, 2008 case, on page 12 at line 356, for a reference to the average dividend yield and in comparison with what you have provided in this case. That's at page 19, line 490 of your direct testimony here.

What explains the difference, the actually slight increase between the dividend yield you calculated in -- early this year, and that which was found in your testimony in this case?

A. The difference is the method of calculation involving the time period covered.

In the early part of 2009, we were relying upon data from 2008. This was in the midst of the

financial crisis.

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And, as I stated in my testimony to

Ms. McDowell earlier, I typically use a six-week

average. Generally I find that captures the -- the

appropriate yield.

In this market turmoil, I couldn't use the six-week average. I looked back and I used the 52-week high and low, trying to ameliorate what's happening in the marketplace and come up with a representative dividend yield. So I used the 52-week period. Stated so in my testimony, and it came out to roughly 4.6 percent.

In this case, I used the six-week average, and the six-week average came out to 5.1 percent.

It's the typical calculation I do in every case, wherever I'm testifying. And there's no -- but I did look at -- I did look at the spot yield; 52-week, eight, and 12 weeks, and I lined them up in my exhibit. Showed them to everybody, and I came up with 5.1 percent, using the standard six-week dividend yield.

And as it turned on us, Dr. Hadaway in his sur-rebuttal, recalculates it, updates it, and he comes out 5.2 percent. We're basically on top of each other on that issue. It's really a non-issue in this case.

- Q. Now, counsel was also critical of you in using a six-week stock price, because, as the question was phrased, it's the highest, as compared to the 52-week, columns O, S, R, as you recall?
 - A. Yes.
 - Q. Is that a valid criticism?
- A. No. That's the mathematical result. The prices were highest.

Whether the highest or the lowest -- I typically use six weeks, whether the highest or the lowest. If I don't, I have to explain it. And that's what you have in my prior testimony, explaining why I used the 52-week average.

- Q. Now, on page -- it was also pointed out that on page 16 at line 460, in a table, regarding your DCF calculation in the earlier general rate case, differed and was slightly lower than the -- in this case, on page 23 at line 594, the table there. Can you explain the difference of those DCF calculations?
- A. Yes. Could I have your first, cite again, to exhibit -- the cross examination Exhibit 4?
- Q. Yeah. That was page 16, line 460. It's table one, summary of comparable group DCF analyses.
 - A. Yes. I'm there.

Okay. The differences are, and when I did

this in January, whatever the dividend yield was, and the growth rates were, produced a range from 9.8 percent to 10.2 percent. And I said the mid-point is 10.

I also used other analyses in this testimony.

In this case, the dividend yield and the growth rates produce a -- a range of 10.2 to 10.6, roughly 10.4 percent. That's what the DCF produces. Other cost of capital measures, such as risk premium are lower.

- Q. Now, counsel also asked you about Dr. Hadaway merely taking the current ROE in the state of Utah, 10.6.
 - A. Yes.

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- Q. Adding the difference that you had in between your table on page 16 of your earlier testimony, and then the table on page 23 of this one, four, adding them together and coming up with 11. You stated that was out of context. Why?
- A. Well, you don't calculate -- and nobody in this room, not -- not an expert witness here, nor a Commission I know of in the country, would take a settlement from one proceeding and the difference -- which is 10.6 in this case, and the differences in rate

of returns between a couple of different cases, and come up with 40 or 50 basis points, then add the two together and say you're getting to a reasoned rate of return.

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As I stated at the beginning of my testimony to you this morning, rate of return is a very important topic in terms of revenue requirements, costs recovered by the company from their shareholders, as well as consumer rates. We -- grasping at different returns, or differences through time, is not how you set rate of return.

You look at the Company's risks today, the capital markets today, and you evaluate all of those factors, as well as sifting through the evidence, to come up with a reasoned return within the range presented to you, not by grasping at settlements and other calculations. That -- nobody would do that.

Q. Mr. Lawton, you were also asked a question about your statement -- and it's on page five, line 117 of your testimony in this case. -- that Dr. Hadaway's dividend yields were over stated.

And there was a comparison given with Dr. Hadaway's rebuttal testimony.

Does Dr. Hadaway's rebuttal cure your concern for overstating the dividend yields?

A. Generally the dividend yield were right in line, so, yes, it does -- it does cure that aspect of -- of my complaint in my direct testimony, but it -- it doesn't cure my concerns about his overall testimony, which are -- which has not been corrected.

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And I believe, if you look at his updates and point out my sur-rebuttal, that his returns should be closer to ten, or ten and a half percent, not as requested eleven.

- Q. And you've also commented on your direct -in your direct testimony that Dr. Hadaway's growth
 rates were overstated. Does Dr. Hadaway's rebuttal
 cure those concerns?
- A. Yes, to the extent they come down to the high end of my proposed growth rates, using Analyst's forecasts. But as I pointed out to Ms. McDowell earlier in my testimony, in cross examination, that I employed yet another growth rate that Dr. Hadaway didn't do in this case. And that growth rate is somewhat lower, giving me a lower range than Dr. Hadaway employs.

Dr. Hadaway's updated analysis certainly is consistent with my direct testimony for forecast of growth rates from Value Line, Zacks, and Thomsons, which is this schedule here, Cross Exhibit 5, but he --

I used an internal growth rate as well, which is a bit lower, and -- and should be considered in the range of growth rates.

- Q. And what do you mean by an "internal growth rate?"
- A. An internal growth rate is basically if a company earns money, it puts some money out as dividends for shareholders, and the remainder of the money goes back into the company as an investment into the company. You can't pay out all of your money in dividends or at some point in the future you won't exist. You have to reinvest into your company. And this Company does transmission and generation and all sorts of things. And you can see my retention growth rate on my Exhibit 1.5, page one of three, is in the range of four seventy-five to five forty-four percent.

MR. PROCTOR: Mr. Lawton, thank you very much.

THE WITNESS: You're welcome.

CHAIRMAN BOYER: Thank you, Mr. Lawton. You may step down and be excused to catch your plane.

THE WITNESS: Well thank you, commissioners, and appreciate your time.

MS. SCHMID: Chair Boyer, I have one comment. If I may.

1 CHAIRMAN BOYER: Please. 2 MR. PROCTOR: I'm sorry, what? 3 MS. SCHMID: I have one comment, if I may. 4 I have passed out a packet that contains the 5 corrected sheets of Mr. Peterson's sur-rebuttal 6 testimony. We can either move to have this admitted as 7 an additional exhibit, or people can pluck the pages 8 out and insert them in, whichever you would prefer. 9 CHAIRMAN BOYER: I don't really have a 1Ø preference. So why don't we move their admission into 11 the record, and then we'll --12 MS. SCHMID: Thank you. 13 The Division would then request that a 14 corrected copy of the sur-rebuttal testimony of 15 Mr. Charles E. Peterson be admitted, and I believe that 16 would be DPU-1.0 SR, and then I would need also to 17 prepare a redacted copy, because that was not done, and 18 turn that in. 19 CHAIRMAN BOYER: Okay. Thank you. 20 there any objections to placing the corrected 21 sur-rebuttal testimony of Mr. Peterson into the record? 22 Okay. Then we will do that. 23 (Whereupon, Exhibit No. DPU 1.0 SR 24 was received.) 25 CHAIRMAN BOYER: So that the record is

1 clear, I'm not sure that I was clear on RMP Cross 2 Exhibit 5. We did admit that into evidence. We'll be 3 striking the third box. So the record is clear on 4 that. 5 Do you have other witnesses, Mr. Proctor? 6 MR. PROCTOR: No, I do not. Thank you. 7 CHAIRMAN BOYER: Is there anything further? 8 Well, let me first thank you all for the 9 professional way in which you conducted yourselves 1Ø today. 11 We will take this matter under advisement, 12 and our anticipation is that we will include our order 13 on these issues in the -- in the order on revenue 14 requiring a future date. 15 So thank you all. Safe travels. 16 MS. McDOWELL: Thank you. 17 MR. PROCTOR: Mr. Chairman, we have a public 18 witness. 19 CHAIRMAN BOYER: We can't conclude yet 20 because there is a public comment period scheduled at 21 five o'clock. I'm interested to see what lay witnesses 22 have to add to this expert testimony that we've already 23 Thank you. had, so we'll reconvene at five o'clock. 24 (Whereupon, the hearing was adjourned at 2:44 p.m.) 25

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      STATE OF UTAH
                              SS
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      COUNTY OF SALT LAKE
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                    THIS IS TO CERTIFY that the foregoing
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      proceeding in the foregoing cause named, was taken
      before me, DEBRA A. DIBBLE, a Certified Shorthand
5
      Reporter and Notary Public in and for the State of
      Utah, residing at Woodland, Utah.
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7
                    That the testimony of said proceeding was
      reported by me in Stenotype, and thereafter caused by
      me to be transcribed into typewriting, and that a full,
8
      true and correct transcription of said testimony so
9
      taken and transcribed is set forth in the foregoing
      annexed transcript.
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                    I further certify that I am not of kin or
      otherwise associated with any of the parties to said
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      cause of action, and that I am not interested in the
      event thereof.
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                    IN WITNESS WHEREOF, I have hereunto set
      my hand this ___ day of ____, 2009.
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                            Debra A. Dibble, C.S.R., R.P.R.
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